

Senate Bill 285

By: Senators Anderson of the 24th and Burns of the 23rd

AS PASSED

A BILL TO BE ENTITLED

AN ACT

1 To create the Columbia County Public Facilities Authority; to provide that the authority is
2 a body corporate and politic and an instrumentality of the State of Georgia; to authorize the
3 authority to acquire, construct, equip, maintain, and operate certain projects, including
4 buildings and facilities for use by Columbia County, the Columbia County School District,
5 any municipality or other political subdivision located in Columbia County, for its
6 governmental, proprietary, and administrative functions; to provide for members of the
7 authority and their terms, organization, and reimbursement; to provide for vacancies; to
8 provide for definitions; to confer powers and impose duties on the authority; to provide for
9 limitations to the authority; to authorize the authority to enter into contracts and leases
10 pertaining to uses of such facilities, which contracts and leases may obligate the lessees to
11 make payment for the use of the facilities for the term thereof and to pledge for that purpose
12 money derived from taxation; to provide that no debt of Columbia County or the State of
13 Georgia shall be incurred by the exercise of any of the powers granted; to authorize the
14 issuance of revenue bonds of the authority payable from the revenues, rents, and earnings and
15 other functions of the authority; to authorize the collecting and pledging of such revenues,
16 rents, and earnings for the payment of such bonds; to authorize the adoption of resolutions
17 and the execution of trust agreements and indentures to secure the payment of such bonds
18 and to define the rights of the holders of such bonds; to provide for a sinking fund; to make
19 the bonds of the authority exempt from taxation; to authorize the issuance of refunding

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20 bonds; to provide for the validation of such bonds and to fix the venue for jurisdiction of
21 actions relating to any provision of this Act; to provide for immunity and exemption from
22 liability for torts and negligence; to provide that the property of the authority shall not be
23 subject to levy and sale; to provide that certain moneys are trust funds; to provide that this
24 Act shall be liberally construed; to define the scope of the authority's operation; to provide
25 for disposition of property upon dissolution of the authority; to provide for severability; to
26 provide for a short title; to provide for related matters; to repeal conflicting laws; and for
27 other purposes.

28 BE IT ENACTED BY THE GENERAL ASSEMBLY OF GEORGIA:

29 **SECTION 1.**

30 Short title.

31 This Act shall be known and may be cited as the "Columbia County Public Facilities
32 Authority Act."

33 **SECTION 2.**

34 Columbia County Public Facilities Authority.

35 There is created a public body corporate and politic to be known as the Columbia County
36 Public Facilities Authority, which shall be an instrumentality and a public corporation of the
37 State of Georgia, the purpose of which shall be to acquire, construct, equip, maintain, and
38 operate certain projects for use by Columbia County, the Columbia County School District,
39 or any municipality or other political subdivision located within Columbia County, for its
40 governmental, proprietary, public, and administrative functions. The authority shall not be
41 a state institution or a department or agency of the state, but shall be an instrumentality of the

42 state, a mere creation of the state, being a distinct corporate entity and exempt from the
43 provisions of Article 2 of Chapter 17 of Title 50 of the O.C.G.A., the "Georgia State
44 Financing and Investment Commission Act." The authority shall have its principal office in
45 Columbia County, and its legal situs or residence for the purposes of this Act shall be
46 Columbia County.

47 **SECTION 3.**

48 **Membership.**

49 The authority shall consist of five members who shall be eligible to succeed themselves and
50 who shall be appointed by the Board of Commissioners of Columbia County. Each member
51 of the Board of Commissioners of Columbia County shall make an appointment to the
52 authority and each such appointment shall be ratified by a majority of said board of
53 commissioners. No more than three members of the authority may be members of said board
54 of commissioners or employees of Columbia County. Any member of the authority who is
55 a member of said board of commissioners shall serve for a term of office concurrent with
56 such person's term of office as a member of said board of commissioners. Each member of
57 the authority who is not a member of said board of commissioners shall serve for a term of
58 office of three years, except that the initial terms of office of those members first appointed
59 to the authority shall be specified at the time of appointment to be one, two, and, if no such
60 member is a member of the board of commissioners, three years. After such initial terms,
61 those members who are not members of said board of commissioners shall serve for terms
62 of office of three years each. Members of the authority shall serve for the terms of office so
63 specified and until the appointment and qualification of their respective successors.
64 Vacancies on the authority shall be filled by said board of commissioners for the remainder
65 of the unexpired term and until the appointment and qualification of a successor.
66 Immediately after their appointment, the members of the authority shall enter upon their

67 duties. The authority shall elect one of its members as chairperson and one as vice
68 chairperson. The secretary-treasurer of the authority shall be appointed by the authority and
69 need not be a member of the authority. Three members of the authority shall constitute a
70 quorum and no vacancy on the authority shall impair the right of the quorum to exercise all
71 the rights and perform all the duties of the authority and, in every instance, a majority vote
72 of a quorum shall authorize any legal act of the authority, including all things necessary to
73 authorize and issue revenue bonds. The members of the authority shall receive no
74 compensation for their services but may be reimbursed by the authority for the actual
75 expenses necessarily incurred in the performance of their duties. The authority shall make
76 rules and regulations for its own government and shall have perpetual existence.

77 **SECTION 4.**

78 Definitions.

79 As used in this Act, the following words and terms shall have the following meanings unless
80 a different meaning clearly appears from the context:

81 (1) "Authority" shall mean the Columbia County Public Facilities Authority created by
82 this Act.

83 (2) "Project" shall mean and include real and personal property acquired or held by the
84 authority, including all land; buildings; structures; sanitary and surface water sewers;
85 utilities, including natural gas distribution, telecommunications, fiber, cable, and
86 broadband services; and other public property determined by the authority to be desirable
87 for the efficient operation of any department, board, office, commission, or agency of
88 Columbia County, the Columbia County School District, or any municipality or other
89 political subdivision located in Columbia County, or the State of Georgia in the
90 performance of its governmental, proprietary, and administrative functions.

91 (3) "Cost of project" shall include the cost of lands, buildings, improvements, machinery,
92 equipment, property, easements, rights, franchises, material, labor, services acquired or
93 contracted for, plans and specification, and financing charges; construction costs; interest
94 prior to and during construction; architectural, accounting, engineering, inspection,
95 administrative, fiscal, and legal expenses; expenses incident to determining the feasibility
96 or practicability of the project; and expenses incident to the acquiring, constructing,
97 equipping, and operating of any project or any part thereof and to the placing of the same
98 in operation.

99 (4) "Revenue bonds" shall mean revenue bonds issued under the provisions of Article 3
100 of Chapter 82 of Title 36 of the O.C.G.A., the "Revenue Bond Law," or under the
101 provisions of this Act. The obligations authorized under this Act may be issued by the
102 authority in the manner authorized under the Revenue Bond Law.

103 SECTION 5.

104 Powers.

105 The authority shall have all the powers necessary or convenient to carry out and effectuate
106 the purposes and provisions of this Act, including, but without limiting the generality of the
107 foregoing, the power:

108 (1) To sue and be sued;

109 (2) To adopt and alter a corporate seal;

110 (3) To make and execute with public and private persons and corporations contracts,
111 trusts, leases, rental agreements, and other instruments relating to its projects and in
112 furtherance of the purposes of the authority, including contracts for the constructing,
113 renting, and leasing of its projects for the use of any county or municipality in this state;

114 (4) To acquire in its own name by purchase on such terms and conditions and in such
115 manner as it may deem proper or by gift, grant, lease, or otherwise, real and personal

116 property necessary or convenient for its corporate purposes, or rights and easements
117 therein, and to use the same so long as its corporate existence shall continue and to lease
118 or make contracts with respect to the use of or disposition of the same in any manner it
119 deems to the best advantage of the authority. Title to any such property shall be held by
120 the authority exclusively for the benefit of the public.

121 (5) To improve, extend, add to, reconstruct, renovate, or remodel any project or part
122 thereof already acquired;

123 (6) To pledge or assign any revenues, income, rent, charges, and fees received by the
124 authority;

125 (7) To appoint and select agents, engineers, architects, attorneys, fiscal agents,
126 accountants, and employees and to provide for their compensation and duties;

127 (8) To construct, reconstruct, acquire, own, alter, repair, remodel, maintain, extend,
128 improve, operate, manage, and equip projects located on land owned or leased by the
129 authority;

130 (9) To receive, accept, and use any contributions, loans, or grants by persons, firms, or
131 corporations, including the State of Georgia and the United States of America, and any
132 other contributions;

133 (10) To pay all or part of the costs of any project from the proceeds of revenue bonds of
134 the authority or from other lawful sources available to it;

135 (11) To prescribe rules and regulations for the operation of and to exercise police powers
136 over the projects managed or operated by the authority;

137 (12) To accept, receive, and administer gifts, grants, loans and devises of money,
138 material, and property of any kind, including loans and grants from the State of Georgia
139 or the United States of America or any agency or instrumentality thereof, upon such
140 terms and conditions as the State of Georgia or the United States of America or such
141 agency or instrumentality may impose;

- 142 (13) To sell, lease, exchange, transfer, assign, pledge, mortgage, dispose of, grant in
143 trust, or grant options for any real or personal property or interest therein in furtherance
144 of the purposes of the authority;
- 145 (14) As security for repayment of authority obligations, to pledge, mortgage, convey,
146 assign, hypothecate, or otherwise encumber any property, real or personal, of such
147 authority and to execute any trust agreement, indenture, or security agreement containing
148 any provisions not in conflict with law, which trust agreement, indenture, or security
149 agreement may provide for foreclosure or forced sale of any property of the authority
150 upon default, on such obligations, either in payment of principal or interest or in the
151 performance of any term or condition, as are contained in such agreement or indenture;
- 152 (15) To borrow money for any of its corporate purposes, to issue revenue bonds payable
153 solely from funds pledged for that purpose, and to provide for the payment of the same
154 and for the rights of the holders thereof;
- 155 (16) To exercise all powers usually possessed by private corporations performing similar
156 functions which are not in conflict with the Constitution and laws of this state; and
- 157 (17) Pursuant to proper resolution of the authority, to issue revenue bonds payable from
158 the rents and revenues of the authority and its projects, which bonds may be issued in
159 either fully negotiable coupon form, in which event they shall have all the qualities and
160 incidents of negotiable instruments under the laws of the State of Georgia, or which
161 bonds may be issued in whole or in part in nonnegotiable fully registered form without
162 coupons, payable to a designated payee or to the registered assigns of the payee with such
163 conversion privileges as the authority may provide, for the purpose of paying all or any
164 part of the cost associated with the projects authorized by the authority, including the cost
165 of constructing, reconstructing, equipping, extending, adding to, or improving such
166 projects or for the purpose of refunding, as provided in this Act, any such bonds of the
167 authority theretofore issued. If the proceeds of the bonds of any issue shall exceed the
168 amount required for the purpose for which such bonds were issued, the surplus shall be

169 paid into the fund provided for the payment of principal and interest on such bonds. All
170 such revenue bonds shall be issued and validated under and in accordance with the
171 procedures of Article 3 of Chapter 82 of Title 36 of the O.C.G.A., the Revenue Bond
172 Law, and in accordance with all terms and provisions thereof not in conflict with this Act,
173 and in accordance with Code Section 50-17-1 of the O.C.G.A., relating to use of
174 facsimile signatures on public securities, and, as security for the payment of any revenue
175 bonds so authorized, any rents and revenue of the authority may be pledged and assigned.
176 Such bonds shall be declared to be issued for an essential public and governmental
177 purpose, and such bonds and all income therefrom shall be exempt from all taxation
178 within the State of Georgia. For the purpose of the exemption from taxation of such
179 bonds and the income therefrom, the authority shall be deemed to be a political
180 subdivision of the State of Georgia.

181 **SECTION 6.**

182 Credit not pledged and debt not created by bonds.

183 Revenue bonds issued under the provisions of this Act shall not constitute a debt or a pledge
184 of the faith and credit of the State of Georgia, Columbia County, the Columbia County
185 School District, or any municipality or other political subdivision located in Columbia
186 County, but such bonds shall be payable from the rentals, revenue, earnings, and funds of the
187 authority as provided in the resolution or trust agreement or indenture authorizing the
188 issuance and securing the payment of such bonds. The issuance of such bonds shall not
189 directly, indirectly, or contingently obligate the state or said county to levy or pledge any
190 form of taxation for the payment thereof. No holder of any bond or receiver or trustee in
191 connection therewith shall have the right to enforce the payment thereof against any property
192 of the state or of said county, nor shall any such bond constitute a charge, lien, or

193 encumbrance, legal or equitable, upon any such property. All such bonds shall contain on
194 their face a recital setting forth substantially the foregoing provisions of this section.

195 **SECTION 7.**

196 Trust agreement.

197 In the discretion of the authority, any issue of revenue bonds may be secured by an
198 agreement or indenture made by the authority with a corporate trustee, which may be any
199 trust company or bank having the powers of a trust company within or without the State of
200 Georgia. Such trust agreement or indenture may pledge and assign rents, fees, charges,
201 revenues, and earnings to be received by the authority. The resolution providing for the
202 issuance of revenue bonds and such trust agreement or indenture may contain provisions for
203 protecting and enforcing the rights and remedies of the bondholders, including the right of
204 appointment of a receiver upon default of the payment of any principal or interest obligation
205 and the right of any receiver or trustee to enforce collection of any rents, fees, charges, or
206 revenues for use of the project or projects necessary to pay all costs of operation and all
207 reserves provided for, all principal and interest on all bonds of the issue, all costs of
208 collection, and all other costs reasonably necessary to accomplish the collection of such sums
209 in the event of any default of the authority. Such resolution and such trust agreement or
210 indenture may include covenants setting forth the duties of the authority in relation to the
211 acquisition of property for and the construction of the project and to the custody,
212 safeguarding, and application of all funds and covenants providing for the operation,
213 maintenance, repair, and insurance of the project or projects and may contain provisions
214 concerning the conditions, if any, upon which additional revenue bonds may be issued. Such
215 trust agreement or indenture may set forth the rights and remedies of the bondholders and of
216 the trustee and may restrict the individual right of action of bondholders as is customary in
217 securing bonds and debentures of corporations and may contain such other provisions as the

218 authority may deem reasonable and proper for the security of the bondholders. All expenses
219 incurred in carrying out such trust may be treated as a part of the cost of maintenance,
220 operation, and repair of the project affected by such trust.

221 **SECTION 8.**
222 Refunding bonds.

223 The authority is authorized to provide by resolution for the issuance of revenue bonds of the
224 authority for the purpose of calling, refunding, or refinancing any revenue bonds issued
225 under the provisions of this Act and then outstanding and to include in the amount of such
226 refunding bonds all interest and any call premiums that may be required for the redemption
227 and refunding of such outstanding bonds.

228 **SECTION 9.**
229 Venue of actions, jurisdiction.

230 Any action to protect or enforce any rights under the provisions of this Act or any action
231 against the authority brought in the courts of the State of Georgia shall be brought in the
232 Superior Court of Columbia County, Georgia, and any action pertaining to validation of any
233 bonds issued under the provisions of this Act shall be brought in said court, which shall have
234 exclusive, original jurisdiction of such actions.

235 **SECTION 10.**
236 Revenue bond validation.

237 The petition for validation of all revenue bonds of the authority shall be brought against the
238 authority, and any contracting party whose obligation is pledged as security for the payment

239 of the bonds sought to be validated, as defendants, and the defendants shall be required to
240 show cause, if any exists, why such contract or contracts and the terms and conditions thereof
241 shall not be adjudicated to be in all respects valid and binding upon such contracting parties.
242 It shall be incumbent upon such defendants to defend against adjudication of the validity and
243 binding effect of such contract or contracts or be forever bound thereby. Notice of such
244 proceedings shall be included in the notice of the validation hearing required to be issued and
245 published by the clerk of the Superior Court of Columbia County in which court such
246 validation proceedings shall be initiated.

247 **SECTION 11.**

248 Interest of bondholders protected.

249 While any of the bonds issued by the authority remain outstanding, the powers, duties, or
250 existence of the authority or of its officers, employees, or agents shall not be diminished,
251 impaired, or affected in any manner that will affect adversely the interest and rights of the
252 holders of such bonds. The provisions of this Act shall be for the benefit of the authority and
253 the holders of any such bonds and, upon the issuance of bonds under the provisions of this
254 Act, shall constitute a contract with the holders of such bonds.

255 **SECTION 12.**

256 Revenues, earnings, rents, and charges; use.

257 (a) For the purpose of earning sufficient revenue to make possible the financing of the
258 construction of the project or projects of the authority with revenue bonds, the authority is
259 authorized and empowered to fix, revise, and collect rents, fees, and charges on each project
260 which it shall cause to be acquired or constructed. Such rents, fees, or charges to be paid for

261 the use of such project or projects shall be so fixed and adjusted so as to provide a fund
262 sufficient with other revenue, if any, of such project or projects or of the authority:

263 (1) To pay the cost of operating, maintaining, and repairing the project or projects,
264 including reserves for insurance and extraordinary repairs and other reserves required by
265 the resolution or trust agreement or indenture pertaining to such bonds and the issuance
266 thereof, unless such cost shall be otherwise provided for;

267 (2) To pay the principal of and interest on such revenue bonds as the same shall become
268 due, including call premiums, if any, the proceeds of which shall have been or shall be
269 used to pay the cost of such project or projects;

270 (3) To comply with any sinking fund requirements contained in the resolution or trust
271 agreement or indenture pertaining to the issuance of and security for such bonds;

272 (4) To perform fully all provisions of such resolution or trust agreement or indenture
273 relating to the issuance of or security for such bonds to the payment of which such rent
274 is pledged;

275 (5) To accumulate any excess income which may be required by the purchasers of such
276 bonds or may be dictated by the requirements of such resolution or trust agreement or
277 indenture, or which may be required for achieving ready marketability of and low interest
278 rates on such bonds; and

279 (6) To pay any expenses in connection with such bond issue or of such project,
280 including, but not limited to, trustees', attorney's, and fiscal agents' fees.

281 (b) Such rent shall be payable at such intervals as may be agreed upon and set forth in the
282 rental contract or lease providing therefor, and any such contract or lease may provide for the
283 commencement of rent payments to the authority prior to the completion of the project by
284 the authority and may provide for the payment of rent during such times as such project may
285 be partially or wholly untenable.

286 (c) Such rental contract or lease may obligate the tenants or lessees to operate, maintain, and
287 keep in good repair, including complete reconstruction, if necessary, the rented or leased

288 premises and projects, regardless of the cause of the necessity of such maintenance, repair,
289 or reconstruction.

290 (d) Such rental contract or lease may obligate the tenants or lessees to indemnify and save
291 harmless the authority from any and all damage to persons and property occurring on or by
292 reason of the leased property or improvements thereon and to undertake, at the expense of
293 the tenants or lessees, the defense of any action brought against the authority by reason of
294 injury or damages to persons or property occurring on or by reason of the leased premises.

295 (e) In the event of any failure or refusal on the part of the tenants or lessees to perform
296 punctually any covenant or obligation contained in any such rental contract or lease, the
297 authority may enforce performance by any legal or equitable process against the tenants or
298 lessees.

299 (f) The authority shall be permitted to assign any rent payable to it, pursuant to such rental
300 contract or lease, to a trustee or paying agent as may be required by the terms of the
301 resolution or trust agreement or indenture relating to the issuance of and security for such
302 bonds.

303 (g) The use and disposition of the authority's revenue shall be subject to the provisions of
304 the resolution authorizing the issuance of such bonds or of the trust agreement or indenture,
305 if any, securing the same.

306 **SECTION 13.**

307 **Sinking fund.**

308 The revenue, rents, and earnings derived from any particular project or projects and any and
309 all revenue, rents, and earnings received by the authority, regardless of whether such
310 revenue, rents, and earnings were produced by a particular project for which bonds have been
311 issued, unless otherwise pledged, may be pledged by the authority to payment of the
312 principal of and interest on revenue bonds of the authority as may be provided in any

313 resolution authorizing the issuance of such bonds or in any trust instrument pertaining to such
314 bonds, and such funds so pledged, from whatever source received, may include funds
315 received from one or more or all sources and may be set aside at regular intervals into
316 sinking funds for which provision may be made in any such resolution or trust instrument
317 and which may be pledged to and charged with the payment of the interest upon such
318 revenue bonds as such interest shall become due, the principal of the bonds as the same shall
319 mature, the necessary charges of any trustee or paying agent for paying such principal and
320 interest, and any premium upon bonds retired by call or purchase, and the use and disposition
321 of any sinking fund may be subject to such regulation as may be provided for in the
322 resolution authorizing the issuance of the bonds or in the trust instrument securing the
323 payment of the same.

324 **SECTION 14.**
325 Taxation status.

326 The exercise of the powers conferred upon the authority under this Act shall constitute an
327 essential governmental function for a public purpose, and to the maximum extent permitted
328 by general law, the authority shall be required to pay no taxes or assessments upon any of the
329 property acquired by it or under its jurisdiction, control, possession, or supervision or upon
330 its activities in the operation and maintenance of property acquired by it or of buildings
331 erected or acquired by it or any fees, rents, or other charges for the use of such property or
332 buildings or other income received by the authority. This section shall not include an
333 exemption from sales and use tax on property purchased by or for the use of the authority.

334 **SECTION 15.**

335 Immunity from tort actions.

336 The authority shall have the same immunity and exemption from liability for torts and
337 negligence as Columbia County, and the officers, agents, and employees of the authority,
338 when in performance of work of the authority, shall have the same immunity and exemption
339 from liability for torts and negligence as officers, agents, and employees of Columbia
340 County. The authority may be sued the same as private corporations on any contractual
341 obligation of the authority.

342 **SECTION 16.**

343 Property not subject to levy and sale.

344 The property of the authority shall not be subject to levy and sale under legal process.

345 **SECTION 17.**

346 Trust funds.

347 All funds received pursuant to the authority of Section 12 of this Act, whether as proceeds
348 from the sale of revenue bonds or as revenue, rents, fees, charges, or other earnings or as
349 grants, gifts, or other contributions, shall be deemed to be trust funds to be held and applied
350 by the authority, solely as provided in this Act. The bondholders entitled to receive the
351 benefits of such funds shall have a lien on all such funds until the same are applied as
352 provided for in any such resolution or trust instrument of the authority.

353 **SECTION 18.**

354 Construction.

355 This Act and any other law enacted with reference to the authority shall be liberally
356 construed for the accomplishment of the purposes of the authority.

357 **SECTION 19.**

358 Scope of operations.

359 The projects of the authority's operation shall be located in the territory embraced within the
360 jurisdictional limits of Columbia County as the same now or may hereafter exist.

361 **SECTION 20.**

362 Conveyance of property upon dissolution.

363 Should the authority for any reason be dissolved after full payment of all bonded
364 indebtedness incurred under this Act, both as to principal and interest, title to all property of
365 any kind and nature, real and personal, held by the authority at the time of such dissolution
366 shall be conveyed to Columbia County, or title to any such property may be conveyed prior
367 to such dissolution in accordance with provisions which may be made therefor in any
368 resolution or trust instrument relating to such property, subject to any liens, leases, or other
369 encumbrances outstanding against or in respect to said property at the time of such
370 conveyance.

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SECTION 21.

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Severability; effect of partial invalidity of Act.

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Should any sentence, clause, phrase, or part of this Act be declared for any reason to be

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unconstitutional or invalid, the same shall not affect such remainder of this Act or any part

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hereof, other than the part so held to be invalid, but the remaining provisions of this Act shall

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remain in full force and effect, and it is the express intention of this Act to enact each

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provision of this Act independently of any other provision hereof.

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SECTION 22.

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General repealer.

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All laws and parts of laws in conflict with this Act are repealed.