House Bill 479 (AS PASSED HOUSE AND SENATE)
By: Representatives Reeves of the 34th, Hogan of the 179th, Gilliard of the 162nd, Frazier of
the 126th, DeLoach of the 167th, and others

A BILL TO BE ENTITLED
AN ACT

To amend Title 17 of the Official Code of Georgia Annotated, relating to criminal procedure,
so as to revise certain arrest powers; to provide for arrests by a law enforcement officer
outside of the jurisdiction of his or her employing law enforcement agency under certain
circumstances; to revise the grounds for arrest by a private person; to repeal in its entirety
Article 4 of Chapter 4, relating to arrest by private persons; to provide for definitions; to
provide for the detaining of certain persons reasonably suspected of having committed
certain crimes under certain circumstances; to provide for procedures; to conform a
reference; to amend Article 5 of Chapter 2 of Title 35 of the Official Code of Georgia
Annotated, relating to motor carrier compliance division, so as to provide for the powers of
detention by a weight inspector; to amend Chapter 38 of Title 43 of the Official Code of
Georgia Annotated, relating to operators of private detective businesses and private security
businesses, so as to repeal certain powers of detention for licensees or registrants under such
chapter; to amend Article 4 of Chapter 7 of Title 51 of the Official Code of Georgia
Annotated, relating to detention or arrest on suspicion of shoplifting or film piracy, so as to
provide for certain immunity from liability for certain owners and operators of retail
establishments and food service establishments and their agents and employees for the
detention of certain individuals; to provide for related matters; to provide for an effective
date and applicability; to repeal conflicting laws; and for other purposes.
BE IT ENACTED BY THE GENERAL ASSEMBLY OF GEORGIA:

SECTION 1.

Title 17 of the Official Code of Georgia Annotated, relating to criminal procedure, is amended by revising subsection (a) of Code Section 17-4-20, relating to authorization of arrests with and without warrants generally, use of deadly force, adoption or promulgation of conflicting regulations, policies, ordinances, and resolutions, and authority of nuclear power facility security officer, as follows:

"(a)(I) An arrest for a crime may be made by a law enforcement officer:

(1) Under a warrant; or

(2) Without a warrant if:

(A)(i) The offense is committed in such officer's presence or within such officer's immediate knowledge;

(B)(ii) The offender is endeavoring to escape;

(C)(iii) The officer has probable cause to believe that an act of family violence, as defined in Code Section 19-13-1, has been committed;

(D)(iv) The officer has probable cause to believe that the offender has violated a criminal family violence order, as defined in Code Section 16-5-95; provided, however, that such officer shall not have any prior or current familial relationship with the alleged victim or the offender;

(E)(v) The officer has probable cause to believe that an offense involving physical abuse has been committed against a vulnerable adult, who shall be for the purposes of this subsection a person 18 years old or older who is unable to protect himself or herself from physical or mental abuse because of a physical or mental impairment; or

(F)(vi) For other cause there is likely to be failure of justice for want of a judicial officer to issue a warrant."
(2) Except where otherwise provided by law with respect to a law enforcement officer's jurisdictional duties and limitations, a law enforcement officer may make an arrest for an offense outside of the jurisdiction of the law enforcement agency by which he or she is employed without a warrant:

   (A) If the offense is committed in such officer's presence or within such officer's immediate knowledge;

   (B) When in immediate pursuit of an offender for an offense committed within the jurisdiction of the law enforcement agency that employs such law enforcement officer; or

   (C) While aiding or assisting another law enforcement officer in the jurisdiction of the law enforcement agency employing such other law enforcement officer.

(3) Nothing in paragraph (2) of this subsection shall be construed as limiting sheriffs or deputy sheriffs in the performance of the duties and responsibilities imposed on them by the Constitution and laws of this state.”

SECTION 2.
Said title is further amended by repealing in its entirety Article 4 of Chapter 4, relating to arrest by private persons, and designating it as reserved.

SECTION 3.
Said title is further amended in Chapter 4, relating to arrest of persons, by adding a new article to read as follows:

“ARTICLE 5

17-4-80.

(a) As used in this article, the terms:
(1) 'Food service establishment' shall have the same meaning as provided in Code Section 26-2-370.

(2) 'Law enforcement unit' shall have the same meaning as provided in Code Section 35-8-2.

(3) 'Owner' means any person or his or her agent or employee who owns or operates a retail establishment or a food service establishment or any business owning personal property located on their own property or on the property of others on which they are conducting their business activities.

(4) 'Retail establishment' shall have the same meaning as provided in Code Section 16-7-2.

(b) A private person may detain an individual if such private person is:

(1) An owner of a retail establishment who has reasonable grounds to believe that the individual sought to be detained has committed or attempted to commit the offense of theft by shoplifting as set forth in Code Section 16-8-14, refund fraud as set forth in Code Section 16-8-14.1, or theft by unlawful use of retail sales receipts or Universal Product Code labels as set forth in Code Section 16-8-17;

(2) An owner of a food service establishment who has reasonable grounds to believe that the individual sought to be detained has committed or attempted to commit theft by taking as set forth in Code Section 16-8-2 or theft of services as set forth in Code Section 16-8-5;

(3) An owner of any business entity operating on their own property or on the property of others on which they are doing business who have reasonable grounds to believe that the individual sought to be detained has committed or attempted to commit theft by taking as set forth in Code Section 16-8-2 or theft of services as set forth in Code Section 16-8-5;

(4) A weight inspector under Article 5 of Chapter 2 of Title 35 when needed for purposes of performing his or her duties under such article; or
(5) A licensee or registrant under Chapter 38 of Title 43 when needed in the performance
of his or her business conducted in conformance with such chapter.

(c) A private person who detains an individual under this Code section shall either release
said individual or, within a reasonable time, contact the law enforcement unit with
appropriate jurisdiction. An individual detained by a private person under this Code
section who is not released shall be surrendered to a law enforcement officer together with
any personal belongings removed from such individual.

(d)(1) Nothing in this subsection shall be construed as limiting or altering any immunity
or defense under Article 2 of Chapter 3 of Title 16.

(2) Except in circumstances involving use of force in defense of self or others, involving
use of force in defense of a habitation, or involving use of force to prevent the
commission of a forcible felony, a person acting pursuant to this Code section shall not
use force which is intended or likely to cause great bodily harm or death, but may use
reasonable force to the extent that he or she reasonably believes is necessary to detain an
individual."

SECTION 4.

Said title is further amended by revising paragraph (1) of subsection (c) of Code
Section 17-6-1, relating to where offenses bailable, procedure, schedule of bails, and appeal
bonds, as follows:

"(c)(1) In the event a person is detained in a facility other than a municipal jail for an
offense which is bailable only before a judge of the superior court, as provided in
subsection (a) of this Code section, and a hearing is held pursuant to Code Section
17-4-26 or 17-4-62, the presiding judicial officer shall notify the superior court in writing
within 48 hours that the arrested person is being held without bail. If the detained person
has not already petitioned for bail as provided in subsection (d) of this Code section, the
superior court shall notify the district attorney and shall set a date for a hearing on the issue of bail within 30 days after receipt of such notice.”

SECTION 5.

Article 5 of Chapter 2 of Title 35 of the Official Code of Georgia Annotated, relating to motor carrier compliance division, is amended by revising subsection (d) of Code Section 35-2-102, relating to weight inspector positions, training, powers and responsibilities, and limits on responsibilities, as follows:

"(d) A weight inspector is not a peace officer and shall not be authorized to carry a firearm or exercise any power of arrest other than a citizen's arrest in accordance with Code Sections 17-4-60 and 17-4-61. At all times while a weight inspector is on duty, there shall be a supervisor over the weight inspector also on duty who shall be a certified peace officer.”

SECTION 6.

Chapter 38 of Title 43 of the Official Code of Georgia Annotated, relating to operators of private detective businesses and private security businesses, is amended by repealing Code Section 43-38-13, relating to arrest powers of licensees and registrants, in its entirety and designating such Code section as reserved.

SECTION 7.

Article 4 of Chapter 7 of Title 51 of the Official Code of Georgia Annotated, relating to detention or arrest on suspicion of shoplifting or film piracy, is amended by revising Code Section 51-7-60, relating to preclusion of recovery for detention or arrest of person suspected of shoplifting under certain circumstances, as follows:

"51-7-60.
Whenever the owner or operator of a mercantile retail establishment as defined in Code Section 16-7-2 or a food service establishment as defined in Code Section 26-2-370 or any agent or employee thereof detains, arrests, or causes to be detained or arrested any person reasonably thought to be engaged in shoplifting or refund fraud and, as a result of the detention or arrest, pursuant to Code Section 17-4-80 and any person who detains or causes to be detained a person while acting pursuant to Article 2 of Chapter 3 of Title 16 wherein the person so detained or arrested brings an action for false arrest or false imprisonment against the such owner, operator, agent, or employee, no recovery shall be had by the plaintiff in such action when it is established by competent evidence:

(1) That the plaintiff had so conducted himself or herself or behaved in such manner as to cause a person of reasonable prudence to believe that the plaintiff, at or immediately prior to the time of the detention or arrest, was committing an:

(A) Offense the offense of shoplifting, as defined by Code Section 16-8-14, or refund fraud as defined in Code Section 16-8-14; or authorized for detention pursuant to Code Section 17-4-80; or

(B) Act which caused a detention which was justified as provided in Article 2 of Chapter 3 of Title 16; and

(2) That the manner of the detention or arrest and the length of time during which such plaintiff was detained was under all the circumstances reasonable."

SECTION 8.

This Act shall become effective upon its approval by the Governor or upon its becoming law without such approval. This Act shall not apply to rights and duties that matured, penalties that were incurred, or proceedings that were begun before the effective date of this Act.
SECTION 9.

All laws and parts of laws in conflict with this Act are repealed.