



# THE STATE OF GEORGIA

## EXECUTIVE ORDER

---

BY THE GOVERNOR:

- WHEREAS:** On March 14, 2020, due to the impact of COVID-19 on the State of Georgia, I issued Executive Order No. 03.14.20.01, declaring a Public Health State of Emergency in Georgia; and
- WHEREAS:** On March 14, 2020, I issued a Proclamation convening the General Assembly of Georgia in special session on Monday 16, 2020 at 8:00 A.M. for the express purpose of concurring with or terminating the Public Health State of Emergency in accordance with Code Section 38-3-51(a); and
- WHEREAS:** The Georgia General Assembly met in special session and concurred with Executive Order 03.14.20.01 by joint resolution on March 16, 2020, thereby affirming the existence of a Public Health State of Emergency and vesting me with the emergency powers enumerated in Code Section 38-3-50 *et seq.*; and
- WHEREAS:** Georgia law does not require that the General Assembly concur with every rule, regulation, or order the Governor issues in response to a Public Health State of Emergency; the law requires only that the General Assembly concur with the initial existence of such a state of emergency, and the Governor is thereafter charged with ongoing management of a state of emergency; and
- WHEREAS:** On April 8, 2020, I renewed the Public Health State of Emergency until May 13, 2020 by issuing Executive Order 04.08.20.02; and
- WHEREAS:** On April 30, 2020, I renewed the Public Health State of Emergency until June 12, 2020 by issuing Executive Order 04.30.20.01; and
- WHEREAS:** On May 28, 2020, I renewed the Public Health State of Emergency until July 12, 2020 by issuing Executive Order 05.28.20.01; and

- WHEREAS:** On June 29, 2020, I renewed the Public Health State of Emergency until August 11, 2020 by issuing Executive Order 06.29.20.01; and
- WHEREAS:** On July 31, 2020, I renewed the Public Health State of Emergency until September 10, 2020 by issuing Executive Order 07.31.20.01; and
- WHEREAS:** On August 31, 2020, I renewed the Public Health State of Emergency until October 10, 2020 by issuing Executive Order 08.31.20.01; and
- WHEREAS:** On September 30, 2020, I renewed the Public Health State of Emergency until November 9, 2020 by issuing Executive Order 09.30.20.01; and
- WHEREAS:** On October 30, 2020, I renewed the Public Health State of Emergency until December 9, 2020 by issuing Executive Order 10.30.20.01; and
- WHEREAS:** On November 30, 2020, I renewed the Public Health State of Emergency until January 8, 2021 by issuing Executive Order 11.30.20.01; and
- WHEREAS:** On December 30, 2020, I renewed the Public Health State of Emergency until February 7, 2021 by issuing Executive Order 12.30.20.01; and
- WHEREAS:** The Governor is vested with the emergency powers cited herein as the Chief Executive of this State; and
- WHEREAS:** The Georgia Constitution, Art. III, § VI, Para. IV provides that no local or special law can contravene a statewide law of general applicability; and
- WHEREAS:** Code Section 38-3-28 provides that “[a]ll orders, rules, and regulations promulgated by the Governor” have the force and effect of law; and
- WHEREAS:** As Chief Executive, the Governor is tasked with protecting the citizens of this State, including during a state of emergency; and
- WHEREAS:** The General Assembly has entrusted the authority to declare a state of emergency to the Governor and vested him with the sole power to direct and manage the statewide response to any such emergency, as Code Section 45-12-30 provides that, “[w]hen, in his opinion, the facts warrant, the Governor shall, by proclamation, declare that, because of unlawful assemblage, violence, overt threats of violence, or otherwise, a danger exists to the person or property of any citizen

or citizens of the state and that the peace and tranquility of the state or of any area or political subdivision thereof is threatened, and because thereof an emergency, with reference to said threats and danger, exists. In all such cases, when the Governor shall issue his proclamation he shall be and is further authorized, in coping with said threats and danger, to order and direct any person, corporation, association, or group of persons to do any act which would, in his opinion, prevent danger to life, limb, or property or prevent a breach of the peace; or he may order such person, corporation, association, or group of persons to refrain from doing any act or thing which would, in his opinion, endanger life, limb, or property or cause, or tend to cause, a breach of the peace, or endanger the peace and good order of society; and he shall have full power to enforce such order or proclamation by appropriate means”; and

**WHEREAS:** Code Section 38-3-51(c)(1) vests the Governor with the power to enforce all laws, rules, and regulations relating to emergency management and to assume direct operational control of all civil forces and helpers in the state; and

**WHEREAS:** Code Section 38-3-51(c)(4) vests the Governor with the power to perform and exercise such other functions, powers, and duties as may be deemed necessary to promote and secure the safety and protection of the civilian population; and

**WHEREAS:** Code Section 38-3-51(d)(1) vests the Governor with the power to suspend any regulatory statute prescribing the procedures for conduct of state business, or the orders, rules, or regulations of any state agency if strict compliance with any statute, order, rule, or regulation would in any way prevent, hinder, or delay necessary action in coping with the emergency or disaster; and

**WHEREAS:** The Georgia Constitution, Art. IX, § 2, Para. III(c) grants the General Assembly the ability to regulate, restrict, or limit the powers of local governments by general law; and

**WHEREAS:** To ensure the public’s safety and prevent confusion, it is necessary for the State’s departments, agencies, and political subdivisions to provide a coordinated response to support the Governor’s emergency management rules, regulations, and orders; and

**WHEREAS:** Code Section 38-3-51(d)(2) vests the Governor with the power to utilize all available resources of the state government and of each political subdivision of the state as reasonably necessary to cope with the emergency or disaster, therefore providing the Governor with emergency authority over all resources of every local government of the State; and

**WHEREAS:** Code Section 38-3-51(d)(3) establishes the Governor’s emergency authority over the operation of state departments and agencies by vesting the Governor with the power to transfer the direction, personnel, or functions of state departments and agencies or units thereof for the purpose of performing or facilitating emergency services; and

**WHEREAS:** To ensure the Governor is equipped with all resources necessary to respond to a public health state of emergency, the General Assembly has vested him with the option to delegate expanded powers to the Department of Public Health in such an event as Code Section 38-3-51(i) provides that the Governor may direct the Department of Public Health to coordinate all matters pertaining to the response of the state to a public health emergency; and

**WHEREAS:** Pursuant to Code Section 38-3-51(i), in Executive Order 03.14.20.01, I instructed the Department of Public Health to coordinate with the Georgia Emergency Management and Homeland Security Agency to take any action necessary to protect the public’s health, including, without limitation:

- (1) Planning and executing public health emergency assessments, mitigation, preparedness response, and recovery for the state;
- (2) Coordinating public health emergency responses between state and local authorities;
- (3) Establishing protocols to control the spread of COVID-19;
- (4) Coordinating recovery operations and mitigation initiatives;
- (5) Collaborating with appropriate federal government authorities, elected officials of other states, private organizations, or private sector companies;
- (6) Organizing public information activities regarding the state’s public health emergency response operations, including educating the public on prevention of the spread of COVID-19 based on Centers for Disease Control and Prevention’s guidelines and the best scientific evidence available;
- (7) Providing special identification for public health personnel involved in this Public Health State of Emergency;
- (8) For all persons meeting the Centers for Disease Control and Prevention’s definition of a Person Under Investigation (“PUI”), implementing a program of active monitoring, which may include a risk assessment within twenty-four (24) hours of learning that the person meets the PUI criteria and twice-daily temperature checks for a period of at least fourteen (14) days or until the PUI tests negative for COVID-19; and
- (9) Implementing quarantine, isolation, and other necessary public health interventions consistent with Code Sections 31-12-4 and 38-3-51(i)(2) or as otherwise authorized by law.

**WHEREAS:** Notwithstanding said broad instructions, the authority delegated to the Department of Public Health is subject to the limitations of Code Section 38-3-28(a), and such delegation did not lessen or relinquish the Governor’s superior emergency management powers; and

**WHEREAS:** Georgia law grants the Department of Public Health other duties and authority for general and emergency disease prevention and control; and

**WHEREAS:** Code Sections 31-2A-4 and 31-12-4 vests the Department of Public Health with the power to segregate and isolate certain individuals with certain communicable diseases or conditions when said individuals’ exposure to the general population is likely to endanger the health of others; and

**WHEREAS:** To ensure advance preparation for a public health emergency, the Georgia legislature has provided in Code Section 31-12-3(a) that the Department of Public Health may require vaccinations or other measures to prevent the conveyance of infectious matter from infected persons to other persons as may be necessary and appropriate, although this Code Section does not vest sole power in the department to do so and the rules and regulations promulgated by the Department to provide for the implementation of such measures during a public health state of emergency must be adopted pursuant to Chapter 13 of Title 50, the “Georgia Administrative Procedure Act,”; and

**WHEREAS:** Code Section 38-12-2.1 provides that in the event of a public health emergency, the Department of Public Health shall carry out certain investigatory duties relating to the identification of the illness or health condition, the source thereof, and infected or potentially infected persons, and shall promulgate rules and regulations appropriate for management of any declared public health emergency; and

**WHEREAS:** The Department of Public Health is also authorized to adopt and implement emergency rules and regulations pursuant to the provisions of subsection (b) of Code Section 50-13-4; however, all such rules, regulations, and emergency rules and regulations remain subject to the provisions of Code Section 38-3-51(i); and

**WHEREAS:** The various public health emergency related powers designated to the Department of Public Health are not mutually exclusive, and pursuant to Code Section 38-3-51, are subject to the Governor’s own emergency management orders; and

**WHEREAS:** The U.S. government, by way of the Department of Health and Human Services (HHS) and other agencies, is facilitating and accelerating the development, manufacturing, and distribution of COVID-19 vaccines, therapeutics, and diagnostics by way of a public-private partnership entitled Operation Warp Speed (OWS); and

**WHEREAS:** It is recognized that participation by the Georgia Department of Public Health in OWS provides a vital service that will protect the citizens of Georgia against COVID-19; and

**WHEREAS:** In addition to the limitations on agency authority during a state of emergency set forth in Code Section 38-3-51, Code Section 38-3-28(a) prohibits political subdivisions of the state from making, amending, or rescinding any orders, rules, and regulations as may be necessary for emergency management that are inconsistent with any orders, rules, or regulations promulgated by the Governor; and

**WHEREAS:** Local rules, ordinances, orders, or mandates that provide for any action more or less permissive than the recommendations and requirements of this Order will result in an incompatible outcome for the uniform response to COVID-19, therefore constituting inconsistency as Black's Law Dictionary defines "inconsistent" as lacking agreement among parts or otherwise not compatible with another fact or claim; and

**WHEREAS:** In accordance with Georgia law, the Governor has ultimate authority over the State's emergency management procedures because, while other agencies and political subdivisions of the State may be directed or authorized to develop and implement emergency management plans, rules, regulations, and emergency rules and regulations, Code Section 38-3-28(a) clearly provides that no such rule, regulation, or order may be inconsistent with the Governor's own emergency management directives; and

**WHEREAS:** In consultation with The Department of Public Health I have determined that the following actions are necessary and appropriate to provide for the health, safety, and welfare of Georgia's residents and visitors.

**NOW, THEREFORE, PURSUANT TO THE AFOREMENTIONED GEORGIA LAW, CODE SECTION 38-3-51, AND THE AUTHORITY VESTED IN ME AS THE GOVERNOR OF THE STATE OF GEORGIA, IT IS HEREBY**

**ORDERED:** That any requirement of the laws or regulations of this state, including but not limited to Code Section 43-34-44 and Ga. Comp. R. & Regs. R. 360-3-.05, that a medical assistant, as defined by Ga.

Comp. R. & Regs. R. 360-3-.05(A)(1), must be supervised by an on-site physician, a physician assistant, or an advanced practice nurse in order to administer injections is hereby suspended to the extent necessary to allow medical assistants to administer the COVID-19 vaccine without direct on-site supervision of a physician, a physician assistant, or an advanced practice nurse. A medical assistant administering the COVID-19 vaccine without direct on-site supervision must be remotely supervised by a physician, as defined by Code Section 43-34-1(2), a physician assistant, as defined by Code Section 43-34-102(7), an advanced practice registered nurse, as defined by Code Section 43-26-3(1.1), or a registered professional nurse, as defined by Code Section 43-26-3(9), who is available to the medical assistant by telephone or other electronic means as needed and must complete training regarding the handling and administration requirements for the COVID-19 vaccine as recommended by the Georgia Department of Public Health.

**IT IS FURTHER**

**ORDERED:**

That any requirement of the laws or regulations of this state, including but not limited to Code Section 43-34-26.1(f), that a licensed practical nurse, as defined by Code Section 43-26-32(5), must be directly supervised on-site by a registered professional nurse, as defined by Code Section 43-26-3(9), who is party to a vaccine protocol agreement in order to administer vaccinations is hereby suspended to the extent necessary to allow licensed practical nurses to administer the COVID-19 vaccine without direct on-site supervision of a registered professional nurse, and with or without a vaccine protocol agreement. A licensed practical nurse administering the COVID-19 vaccine without direct on-site supervision must be remotely supervised by a physician, as defined by Code Section 43-34-1(2), a physician assistant, as defined by Code Section 43-34-102(7), an advanced practice registered nurse, as defined by Code Section 43-26-3(1.1), or a registered professional nurse, as defined by Code Section 43-26-3(9), who is available to the licensed practical nurse by telephone or other electronic means as needed and must complete training regarding the handling and administration requirements for the COVID-19 vaccine as recommended by the Georgia Department of Public Health.

**IT IS FURTHER**

**ORDERED:**

That the Georgia Board of Nursing (hereinafter, "Board") shall be authorized, in its sole discretion, to issue temporary permits to practice nursing, for the sole purpose of administering the COVID-19 vaccine and monitoring the patient for any adverse reactions in the subsequent observation period, to practitioners who hold a

license, as such term is defined by Code Section 43-26-3, that has become lapsed or inactive within the five (5) years prior to the date of this Executive Order, provided that the licensee was not the subject of a pending investigation or any public or private disciplinary action at the time his or her license became lapsed or inactive. Rules for the requirements and procedure for the temporary permit application process shall be issued by the Board, which shall not charge any fee for the issuance of such temporary permit. Any provision of the laws or regulations of this state that would prohibit the issuance of such temporary permits, including but not limited to Code Sections 43-26-2, 43-26-3, and 43-26-10, Ga. Comp R. & Regs. R. 410-1-.01, and Ga. Comp R. & Regs. R. 410-6-.01, shall be suspended only to the extent necessary to allow such temporary permits.

**IT IS FURTHER**

**ORDERED:**

That any requirement of the laws or regulations of this state, including but not limited to Code Sections 43-34-23, 43-34-102, and 43-34-103 and Ga. Comp. R. & Regs. R. 360-5-.05, that a physician assistant, as defined by Code Section 43-34-102(7), may only perform medical acts approved for utilization by a physician, as defined by Code Section 43-34-1(2), in a job description approved by the Georgia Composite Medical Board is hereby suspended to the extent necessary to allow a physician assistant to administer the COVID-19 vaccine regardless of whether such medical act is described in the physician assistant's job description approved by the Georgia Composite Medical Board.

**IT IS FURTHER**

**ORDERED:**

That any provision of the laws or regulations of this state, including but not limited to Code Section 43-34-103 and Ga. Comp. R. & Regs. R. 360-5-.05, that prohibits a physician, as defined by Code Section 43-34-1(2), employed by the Georgia Department of Public Health or any institution thereof, the Georgia Department of Community Health or any institution thereof, or a local health department, whose duties are administrative and do not normally include providing health care to patients from supervising a physician assistant, as defined by Code Section 43-34-102(7), who is employed by any of said entities is hereby suspended to the extent necessary to allow a physician employed by any of said entities to supervise an employee physician assistant for the purpose of administering the COVID-19 vaccine and providing other medical acts in support of COVID-19 response efforts.



**IT IS FURTHER**

**ORDERED:** That if one or more of the provisions contained in this Order shall conflict with the provisions of any previous Executive Order or Agency Administrative Order, the provisions of this Order shall control. Further, in the event of any conflict, the provisions of any Quarantine or Isolation Order issued to a specific person by the Department of Public Health shall control.

**IT IS FURTHER**

**ORDERED:** That nothing in this Order shall be construed to suspend or limit the sale, dispensing, or transportation of firearms or ammunition, or any component thereof.

**IT IS FURTHER**

**ORDERED:** That if one or more of the provisions contained in this Order shall be held to be invalid, in violation of the Georgia Constitution, in violation of Georgia law, or unenforceable in any respect, such invalidity, violation, or unenforceability shall not affect any other provisions of this Order, but, in such case, this Order shall be construed as if such invalid, illegal, or unenforceable provision had never been contained within the Order.

**IT IS FURTHER**

**ORDERED:** That no provision of this Order shall limit, infringe, suspend, or supplant any judicial order, judgment, or decree issued pursuant to the laws or constitution of this State or the laws or constitution of the United States, nor shall any person use any provision this Order as a defense to an action in violation of a judicial order, judgment, or decree by any court created pursuant to the laws or constitution of this State or the laws or constitution of the United States.

**IT IS FURTHER**

**ORDERED:** This Order does not attempt, nor shall it be construed, to imply that the Governor, in any instance, has the unilateral authority to overturn any judicial order, judgment, or decree.

**IT IS FURTHER**

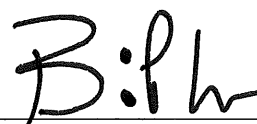
**ORDERED:** The Office of the Governor may continue to issue guidance on the scope of this Order as needed through communication media, including social media, without need for further Executive Orders.

**IT IS FURTHER**

**ORDERED:**

That this Order shall be effective upon signature, and the provisions of the Order shall expire at the conclusion of the Public Health State of Emergency declared in Executive Order No. 03.14.20.01. If the Public Health State of Emergency declared in Executive Order No. 03.14.20.01 is renewed, this Order shall carry forward with the Public Health State of Emergency until such state of emergency is terminated or ceases to be renewed by the Governor.

This 22<sup>nd</sup> day of January 2021.

A handwritten signature in black ink, appearing to read "Bill", written over a horizontal line.

**GOVERNOR**