### Senate Bill 68

By: Senators Sims of the 12th, Wilkinson of the 50th, Parent of the 42nd, Walker III of the 20th, Karinshak of the 48th and others

#### **AS PASSED**

# A BILL TO BE ENTITLED AN ACT

1 To amend Title 20 of the Official Code of Georgia Annotated, relating to education, so as to 2 strengthen provisions relating to the financial management of local school systems; to 3 provide for training for local board of education members and local school superintendents 4 on financial management; to provide for monthly reporting to the local board of education 5 on the financial stability of the local school system; to provide for designation by the 6 Department of Audits and Accounts of high-risk local school systems and moderate-risk 7 local school systems based on annual audits; to provide for financial management provisions 8 in flexibility contracts and system charters; to provide for appointment of the Chief 9 Turnaround Officer by the Governor; to provide for the role of the State School 10 Superintendent in identifying turnaround eligible schools; to repeal a provision relating to 11 grants to assist schools with demonstrated financial need; to provide for annual reporting by 12 the Chief Turnaround Officer; to provide a separate appeals process for certain performance 13 ratings contained in personnel evaluations for teachers who accepted a school year contract 14 for the fourth or subsequent consecutive school year; to provide for the establishment of 15 appeals policies by local units of administration; to provide for appeals hearings to be 16 conducted by independent third parties or system administrators; to require local units of 17 administration to submit copies of their complaint policies to the Department of Education; 18 to require local boards of education to have a public comment period at every meeting; to 19 provide for related matters; to provide for an effective date; to repeal conflicting laws; and 20 for other purposes.

#### BE IT ENACTED BY THE GENERAL ASSEMBLY OF GEORGIA: 21

20

# PART I SECTION 1-1.

24 Title 20 of the Official Code of Georgia Annotated, relating to education, is amended by
25 revising Code Section 20-2-49, relating to standards for local board of education members,
26 as follows:

27 "20-2-49.

The General Assembly finds that local boards of education play a critical role in setting the 28 29 policies that lead to the operation and success of local school systems. School board 30 members hold special roles as trustees of public funds, including local, state, and federal 31 funds, while they focus on the singular objective of ensuring each student in the local 32 school system receives a quality basic education. Board duties require specialized skills and training in the performance of vision setting, policy making, approving multimillion 33 dollar budgets, financial management, and hiring a qualified superintendent. 34 The 35 motivation to serve as a member of a local board of education should be the improvement of schools and academic achievement of all students. Service on a local board of education 36 37 is important citizen service. Given the specialized nature and unique role of membership 38 on a local board of education, this elected office should be characterized and treated 39 differently from other elected offices where the primary duty is independently to represent 40 constituent views. Local board of education members should abide by a code of conduct 41 and conflict of interest policy modeled for their unique roles and responsibilities. And 42 although there are many measures of the success of a local board of education, one is 43 clearly essential: maintaining accreditation and the opportunities it allows the school 44 system's students."

45

# **SECTION 1-2.**

46 Said title is further amended by revising subsection (e) of Code Section 20-2-51, relating to 47 election of local board of education members, persons ineligible to be members or 48 superintendent, ineligibility for local boards of education, and ineligibility for other elective 49 offices, as follows:

50 "(e) In addition to any other requirements provided by law, no person shall be eligible for

51 election as a member of a local board of education unless he or she:

(1) Has read and understands the code of ethics and the conflict of interest provisions
applicable to members of local boards of education and has agreed to abide by them; and
(2) Has agreed to annually disclose compliance with the State Board of Education's
policy on training for members of local boards of education, the code of ethics of the

local board of education, and the conflict of interest provisions applicable to members of 56 57 local boards of education; and 58 (3) Has completed all prior annual training requirements established by the local board 59 of education and the State Board of Education pursuant to Code Section 20-2-230 if such person is eligible for reelection as a member of the local board of education. 60 61 Each person offering his or her candidacy for election as a member of a local board of 62 education shall file an affidavit with the officer before whom such person has qualified for 63 such election prior to or at the time of qualifying, which affidavit shall affirm that he or she 64 meets all of the qualifications required pursuant to this subsection. This subsection shall

65 apply only to local board of education members elected or appointed on or after July 1, 2010." 66

67

### **SECTION 1-3.**

68 Said title is further amended by revising Code Section 20-2-58, relating to regular monthly meeting of local boards, adjournment, temporary presiding officer, and notice of date, as 69 70 follows:

71 "20-2-58.

72 (a) It shall be the duty of each local board of education to hold a regular meeting during 73 each calendar month for the transaction of business pertaining to the public schools and to 74 review the financial status of the local school system. Any such meeting may be adjourned 75 from time to time, and, in the absence of the president or secretary, the members of the 76 local board may appoint one of their own number to serve temporarily. The local board 77 shall annually determine the date of its meeting and shall publish it either in the official county organ or, at the option of the local board of education, in a newspaper having a 78 79 general circulation in said county at least equal to that of the official county organ for two 80 consecutive weeks following the setting of the date; provided, however, that the date shall not be changed more often than once in 12 months and, if changed, the new date shall also 81 82 be published as provided in this Code section. 83 (b) The State Board of Education shall create a template for local boards of education to

84 use to review the financial status of their local school systems, which shall include, at a

- 85 minimum, a statement of revenues, expenditures, and encumbrances."
- 86

# **SECTION 1-4.**

- 87 Said title is further amended by revising Code Section 20-2-61, relating to fundamental roles
- 88 of local boards of education and local school superintendents, as follows:

(a) The fundamental role of a local board of education shall be to establish policy for the 90 91 local school system with the focus on student achievement. The fundamental role of a 92 local school superintendent shall be to implement the policy established by the local board. 93 It shall not be the role of the local board of education or individual members of such board 94 to micromanage the superintendent in executing his or her duties, but it shall be the duty 95 of the local board to hold the local school superintendent accountable in the performance 96 of his or her duties; provided, however, that requesting and reviewing financial data and 97 documents shall not constitute micromanaging. Local board of education members should work together with the entire local board of education and shall not have authority as 98 99 independent elected officials but shall only be authorized to take official action as members 100 of the board as a whole. Nothing in this subsection shall be construed to alter, limit, 101 expand, or enlarge any powers, duties, or responsibilities of local boards of education, local 102 board members, or local school superintendents. 103 (b) Except as may be allowed by law, no local board of education shall delegate or attempt

104 to delegate its policy-making functions."

# 105

# SECTION 1-5.

106 Said title is further amended by revising Code Section 20-2-67, relating to local school 107 system or school subject to corrective action plan for budget deficit, financial operations 108 form, publication, and mailing to Department of Education and local governing body, as 109 follows:

110 "20-2-67.

(a) When an audit by the Department of Audits and Accounts finds and reports 111 112 irregularities or budget deficits in the fund accounting information regarding a local school 113 system or a school within the local school system, the Department of Audits and Accounts 114 shall report the findings of irregularities or budget deficits to the State Board of Education 115 and the local board of education. The Department of Audits and Accounts shall designate 116 local school systems that have had reported irregularities or budget deficits for three or 117 more consecutive years as high-risk local school systems and shall designate local school systems that have had reported irregularities or budget deficits for one year or two 118 119 consecutive years as moderate-risk local school systems. 120 (b) The State Board of Education shall inform the superintendent of the local school 121 system of the irregularities or budget deficits regarding a local school system's or a school's 122 fund accounting information, including if a local school system has been designated as a 123 high-risk local school system or moderate-risk local school system. The superintendent

124 shall submit to the Department of Education a response to the findings and a corrective

- 4 -

"20-2-61.

89

125 action plan approved by the local board of education at a board meeting within 120 days 126 of receiving notice of designation as a high-risk local school system or moderate-risk local 127 school system, as defined by rules and regulations adopted by the State Board of Education 128 designed to correct the financial irregularities or budget deficits for the school or school 129 system. From the time such irregularity or budget deficit is discovered until the time it is 130 eliminated, the local school superintendent shall present to each member of the local board 131 of education for his or her review and written acknowledgment a monthly report containing 132 all anticipated expenditures by budget function for such school or school system during the 133 current month. The report shall be presented to local board members on or before the tenth 134 business day of each month. Each monthly report shall be signed by each member of that 135 local board and recorded and retained in the minutes of the meeting of the local board of 136 education.

137 (c) Not later than September 30 of the year, each local board of education shall cause to be published in the official county organ wherein the local school system is located once 138 139 a week for two weeks a statement of actual financial operations for such schools or school system identified by the Department of Audits and Accounts as having financial 140 141 irregularities. Such statement of actual financial operations shall be in a form to be 142 specified and prescribed by the state auditor for the purpose of indicating the current 143 financial status of the schools or school system. Prior to publication, such form shall be 144 executed by the local board of education and signed by each member of said board and the 145 local school superintendent.

(d) A copy of the actual financial operations form required to be published by
subsection (c) of this Code section shall be mailed by each local board of education to the
Department of Education and the local county board of commissioners or local municipal
governing authority. A current copy of said form shall be maintained on file in the central
administrative office of the local school system for public inspection for a period of at least
two years from the date of its publication. Copies of the statement shall be made available
on request."

153

#### **SECTION 1-6.**

154 Said title is further amended by revising Code Section 20-2-82, relating to contract terms for155 local school systems requesting flexibility, as follows:

156 "20-2-82.

(a) The local board of education and the department shall enter into negotiations on the
appropriate terms of the contract, including the accountability, flexibility, and
consequences components of the contract in accordance with Code Section 20-2-84, in

160 consultation with the Office of Student Achievement. The accountability, flexibility, and161 consequences components may vary between schools and clusters.

162 (b) The flexibility requested by a local school system pursuant to subsection (b) of Code

163 Section 20-2-84 shall result in consequences in accordance with subsection (c) of Code

- 164 Section 20-2-84 and Code Section 20-2-84.1 for noncompliance with the accountability
- 165 requirements established pursuant to subsection (a) of Code Section 20-2-84.

166 (c) The department, in consultation with the Office of Student Achievement, shall make 167 a recommendation to the state board on whether the proposed terms of the contract should 168 be approved by the state board. Such proposed terms of the contract shall require that a local school system has not been designated as a high-risk local school system by the 169 170 Department of Audits and Accounts pursuant to Code Section 20-2-67, or if it has been 171 designated as a high-risk local school system, the contract shall require that the local school 172 system has a written corrective action plan in place and that local school system board 173 members and appropriate personnel participate in required training to address the

174 <u>deficiencies.</u>

(d)(1) The state board shall have the authority to approve or deny approval of the
proposed terms of the contract but shall give all due consideration to the recommendation
and input from the Office of Student Achievement.

178 (2) In the event that the state board denies approval of the proposed terms of the contract, 179 the local board of education shall work with the department, in consultation with the 180 Office of Student Achievement, for further revisions and resubmission to the state board. 181 (e) The state board shall be authorized to approve a waiver or variance request of specifically identified state rules, regulations, policies, and procedures or provisions of this 182 chapter upon the inclusion of such request in the local school system's proposed contract 183 184 and in accordance with subsection (b) of Code Section 20-2-84. The goal for each waiver 185 and variance shall be improvement of student performance. The state board shall not be 186 authorized to waive or approve variances on any federal, state, and local rules, regulations, court orders, and statutes relating to civil rights; insurance; the protection of the physical 187 health and safety of school students, employees, and visitors; conflicting interest 188 189 transactions; the prevention of unlawful conduct; any laws relating to unlawful conduct in 190 or near a public school; any reporting requirements pursuant to Code Section 20-2-320 or 191 Chapter 14 of this title; the requirements of Code Section 20-2-210; the requirements of 192 Code Section 20-2-211.1; or the requirements in subsection (c) of Code Section 20-2-327. 193 A local school system that has received a waiver or variance shall remain subject to the 194 provisions of Part 3 of Article 2 of Chapter 14 of this title, the requirement that it shall not 195 charge tuition or fees to its students except as may be authorized for local boards by Code

Section 20-2-133, and shall remain open to enrollment in the same manner as before thewaiver request."

198

# SECTION 1-7.

199 Said title is further amended by revising Code Section 20-2-83, relating to state board 200 approval of local school board flexibility contract, as follows:

201 "20-2-83.

- 202 (a) Upon approval of a proposed contract of a local school system which has requested
- 203 flexibility, the state board shall enter into such contract with the local board of education.
- 204 (b) The terms of the contract shall include, but not be limited to, accountability, flexibility,
- 205 and consequences components as negotiated pursuant to subsection (a) of Code Section
- 206 20-2-82 and in accordance with Code Section 20-2-84.
- 207 (c) The terms of the contract shall also include specific requirements relating to
- 208 maintaining or achieving financial stability of the local school system, including ensuring
- 209 <u>that the local school system has not been designated as a high-risk local school system by</u>
- 210 the Department of Audits and Accounts pursuant to Code Section 20-2-67, or if it has been
- 211 designated as a high-risk local school system, that it has a written corrective action plan in
- 212 place and that local school system board members and appropriate personnel participate
- 213 in required training to address the deficiencies.
- 214 (c)(d) Each contract shall be for a term of six years. The terms of the contract may provide
- 215 for automatic extension of such contract if a local school system has met its accountability
- 216 requirements.
- 217 (d)(e) The terms of a contract may be amended during the term of the contract only upon
- 218 approval of the state board and the local board of education."
- 219

# **SECTION 1-8.**

220 Said title is further amended by revising Code Section 20-2-84.2, relating to state monitoring,

- 221 as follows:
- 222 "20-2-84.2.
- 223 (a) The Office of Student Achievement shall revise the single state-wide accountability

system established pursuant to paragraph (1) of subsection (a) of Code Section 20-14-26

- for submission to the state board for approval to integrate the requirements of this article,
- to the greatest extent practicable, including, but not limited to, the loss of governance
- consequences provided for in Code Section 20-2-84.1.
- 228 (b) The Office of Student Achievement shall monitor each local school system's progress
- toward meeting its performance goals in its contract and shall notify the department if a
- 230 local school system is not in compliance with such performance goals. The department

SB 68/AP

- shall provide support and guidance to school systems not meeting their yearly progress
- 232 goals.
- 233 (c) The department shall monitor each local school system's financial stability and provide
- 234 support and guidance to local school systems that are designated as high-risk local school
- 235 systems or moderate-risk local school systems by the Department of Audits and Accounts
- 236 pursuant to Code Section 20-2-67 or are at risk of being designated as high-risk local
- 237 school systems or moderate-risk local school systems."
- 238

# SECTION 1-9.

239 Said title is further amended by revising Code Section 20-2-103, relating to oath of local240 school superintendent, as follows:

241 *"*20-2-103.

Before entering upon the discharge of his or her official duties, the local schoolsuperintendent shall take and subscribe to the following oath of office:

244 STATE OF GEORGIA

245 COUNTY OF \_\_\_\_\_

246I, \_\_\_\_\_\_, do solemnly swear or affirm that I will truly perform the247duties of local school superintendent of the \_\_\_\_\_\_ School System

to the best of my ability.

I do further swear or affirm:

250 (1) That I am not the holder of any unaccounted for public money due this state or any

251 political subdivision or authority thereof <u>and that I will manage the finances of the local</u>

252 <u>school system in compliance with all applicable laws and regulations;</u>

253 (2) That I am not the holder of any office of trust under the government of the United

States, any other state, or any foreign state which I am by the laws of the State of Georgiaprohibited from holding;

256 (3) That I am otherwise qualified to hold said office according to the Constitution and

257 the laws of Georgia; and

258 (4) That I will support the Constitution of the United States and of this state.

259	
260	Signature of local school superintendent
261	
262	Typed name of local school superintendent

- 263Sworn and subscribed
- before me this \_\_\_\_\_ day
- 265 of \_\_\_\_\_,
- 266 (SEAL)."

# SECTION 1-10.

268 Said title is further amended by revising Code Section 20-2-109, relating to duties of local 269 school superintendents, as follows:

270 "20-2-109.

(a) The local school superintendent shall constitute the medium of communication 271 272 between the State School Superintendent and subordinate local school officers. The local 273 school superintendent shall be the executive officer of the local board of education; shall 274 be the agent of the local board in procuring such school equipment and materials as it may 275 order; shall ensure that the prescribed textbooks are used by students; shall verify all 276 accounts before an application is made to the local board for an order for payment; and 277 shall keep a record of all official acts, which, together with all the books, papers, and 278 property appertaining to the office, shall be turned over to the successor. It shall be the 279 local school superintendent's duty to enforce all regulations and rules of the State School 280 Superintendent and of the local board according to the laws of the state and the rules and 281 regulations made by the local board that are not in conflict with state laws; and to visit 282 every school within the local school system to become familiar with the studies taught in 283 the schools, observe what advancement is being made by the students, counsel with the 284 faculty, and otherwise aid and assist in the advancement of public education. 285 (b) The local school superintendent shall report monthly to the local board of education

286 the financial status of the local school system in accordance with Code Section 20-2-58.

287 Each local board of education which governs a local school system that has been

288 <u>designated as a high-risk local school system or moderate-risk local school system by the</u>

289 Department of Audits and Accounts pursuant to Code Section 20-2-67 shall require the

- 290 local school superintendent to complete training on financial management and financial
- 291 governance of a local school system."

292

# SECTION 1-11.

293 Said title is further amended by revising Code Section 20-2-230, relating to staff 294 development programs, as follows:

295 "20-2-230.

- 296 (a) All public school officials and professional personnel certificated by the Professional
- 297 Standards Commission shall be provided the opportunity to continue their development

throughout their professional careers. The primary purpose of the staff development sponsored or offered by local boards of education and the Department of Education shall be the implementation of this policy. Two additional purposes of such staff development programs shall be to adopt into general practice the findings of scientifically designed research which has been widely replicated, particularly as it relates to teacher and school effectiveness, and to address professional needs and deficiencies identified during the process of objective performance evaluations.

305 (b)(1) The State Board of Education shall adopt a training program for members of local
306 boards of education by July 1, 2011. The State Board of Education may periodically
307 adopt revisions to such training program as it deems necessary.

308 (2) Within three months of adoption by the State Board of Education of a training
309 program pursuant to paragraph (1) of this subsection, each local board of education shall
310 adopt a training program for members of such boards that includes, at a minimum, such
311 training program and requirements established by the State Board of Education pursuant
312 to paragraph (1) of this subsection. Each local board of education shall incorporate any
313 revisions adopted by the State Board of Education to the training program pursuant to
314 paragraph (1) of this subsection within three months of adoption of such revisions.

(3) All local boards of education are authorized to pay such board members for
attendance at a required training program the same per diem as authorized by local or
general law for attendance at regular meetings, as well as reimbursement of actual
expenses for travel, lodging, meals, and registration fees for such training, either before
or after such board members assume office.

320 (c) The State Board of Education shall require each newly elected member of a local board

321 of education to receive guidance and training regarding his or her own local school
 322 system's most recent audit findings and the risk status of the local school system as

323 determined by the Department of Audits and Accounts or the Department of Education.

324 <u>Such training for newly elected board members shall also include training on the role of</u>

- 325 the local school superintendent with respect to financial management and financial
- 326 governance of a local school system.

327 (d) The State Board of Education shall require members of local boards of education to

328 complete the training required under this Code section with either the Department of

329 Education or the Department of Audits and Accounts if the local board of education has

330 been designated by the Department of Audits and Accounts as a high-risk local school

331 system pursuant to Code Section 20-2-67 or if the Department of Audits and Accounts has

332 determined that corrective actions have not been implemented or devised to correct serious

333 findings in the local school system's Department of Audits and Accounts audit report from

334 the previous year."

335

SECTION 1-12.

336 Said title is further amended by revising Code Section 20-2-2063.2, relating to charter 337 systems, as follows:

338 "20-2-2063.2.

(a) The state board shall be authorized to enter into a charter with a local board to establisha local school system as a charter system.

341 (b) A local board seeking to create a charter system must submit a petition to the state342 board. Prior to submitting such petition, the local board shall:

343 (1) Adopt a resolution approving the proposed charter system petition;

344 (2) Conduct at least two public hearings and provide notice of the hearings in the same345 manner as other legal notices of the local board; and

346 (3) Send a notice to each principal within the local school system of the hearings with
 instructions that each school shall distribute the notice to faculty and instructional staff

348 members and to the parent or guardian of each student enrolled in the school.

The local board may revise its proposed charter system petition, upon resolution, as a resultof testimony at the public hearings or for other purposes.

351 (c) Prior to approval or denial of a charter petition for a charter system, the state board 352 shall receive and give all due consideration to the recommendation and input from the 353 Charter Advisory Committee established in Code Section 20-2-2063.1. The state board 354 shall approve the charter if the state board finds, after receiving input from the Charter 355 Advisory Committee, that the petition complies with the rules, regulations, policies, and 356 procedures promulgated pursuant to Code Section 20-2-2063 and the provisions of this 357 title, is in the public interest, and promotes school level governance. A charter for a charter 358 system shall include the interventions, sanctions, and loss of governance consequences 359 contained in Code Section 20-14-41. A charter for a charter system shall require that the 360 local school system has not been designated as a high-risk local school system by the 361 Department of Audits and Accounts pursuant to Code Section 20-2-67, or if it has been designated as a high-risk local school system, the charter shall require that the local school 362 363 system has a written corrective action plan in place and that local school system board 364 members and appropriate personnel participate in required training to address the 365 deficiencies. (d) All schools within an approved charter system shall be system charter schools except 366

367 as otherwise provided in subsections (f) and (g) of this Code section.

368 (e)(1) Subject to appropriations by the General Assembly or other available funding, the
 369 state board, after receiving input and recommendations from the Charter Advisory
 370 Committee, shall disburse planning grants to local school systems which desire to

become charter systems. Such grants will be disbursed in accordance with any applicable

372 guidelines, policies, and requirements established by the state board.

(2) Subject to specific appropriations by the General Assembly for this purpose, the state
board shall disburse implementation grants in the amount of \$125,000.00 or such other
amount as determined by the state board to each charter system. The state board shall be
authorized to approve up to five petitions for charter systems during fiscal year 2008, and
may approve up to a maximum number of petitions in following years as may be
established pursuant to board rules and as subject to availability of funding for
implementation grants.

(f) A system charter school shall not be precluded from petitioning to become a conversion
charter school, in accordance with Code Section 20-2-2064, not subject to the terms of the
system charter. In the event a system charter school becomes a conversion charter school,
the system charter shall be amended to reflect that such school is no longer bound by the
system charter.
(g) An existing conversion or start-up charter school within a local school system which

is petitioning to become a charter system shall have the option of continuing under its own existing charter, not subject to the terms of the system charter, or of terminating its existing charter, upon agreement by the local board and state board, and becoming subject to the system charter as a charter system school."

390

### **SECTION 1-13.**

391 Said title is further amended by revising subsection (a) of Code Section 20-2-2063.3, relating392 to code of principles and standards for charter school authorizers, as follows:

393 "(a) The State Board of Education and the State Charter Schools Commission shall jointly
and establish a code of principles and standards of charter school authorizing to guide local
boards of education, the state board, and the State Charter Schools Commission in meeting
high-quality authorizing practices. The principles and standards established by the state
board and the State Charter Schools Commission shall include:
(1) Maintaining high standards for approving charter petitions;

399 (2) Establishing high academic, financial, and operational performance standards for400 charter schools;

401 (3) Annually monitoring, evaluating, and reporting charter school progress in meeting
402 academic, financial, and operational performance standards, including ensuring that a
403 local school system has not been designated as a high-risk local school system by the
404 Department of Audits and Accounts pursuant to Code Section 20-2-67, or if it has been
405 designated as a high-risk local school system, that it has a written corrective action plan

406	in place and that local school system board members and appropriate personnel
407	participate in required training to address the deficiencies;
408	(4) Upholding charter school autonomy in school governance, instructional program
409	implementation, personnel, and budgeting;
410	(5) Protecting students and holding charter schools accountable for their obligations to
411	all students; and
412	(6) Protecting the public interest and holding charter schools accountable for their
413	obligations of governance, management, and oversight of public funds."

414

# PART II

# 415

# **SECTION 2-1.**

416 Said title is further amended in Code Section 20-2-73, relating to suspension and removal of

417 local school board members upon potential loss of accreditation, by revising paragraph (1)

418 of subsection (a) as follows:

419 "(a)(1) Notwithstanding Code Section 20-2-54.1 or any other provisions of law to the
420 contrary, if:

421 (A) A local school system or school is placed on the level of accreditation immediately 422 preceding loss of accreditation for any reason or reasons by one or more accrediting 423 agencies included in subparagraph (A) of paragraph (6) of Code Section 20-3-519, the 424 local board of education shall notify the State Board of Education in writing within 425 three business days of such placement and the State Board of Education shall conduct 426 a hearing in not less than ten days of such notice nor more than 90 days and recommend 427 to the Governor whether to suspend all eligible members of the local board of education 428 with pay; or

429 (B) One-half or more of the schools in a local school system are turnaround eligible schools, as defined in subsection (a) of Code Section 20-14-45, for the fifth or more 430 431 consecutive year, the Department of Education shall notify the State Board of 432 Education in writing within three business days of the publication of the list of 433 turnaround eligible schools by the Office of Student Achievement, and the State Board 434 of Education with input from the State School Superintendent shall conduct a hearing 435 in not less than ten days of such notice nor more than 90 days and recommend to the Governor whether to suspend all eligible members of the local board of education with 436 437 pay; provided, however, that this subparagraph shall be tolled for a local board of 438 education while under a contract amendment or intervention contract pursuant to Code 439 Section 20-14-45 so long as such local board of education is in substantial compliance with the terms of such contract amendment or intervention contract." 440

441

449

442 Said title is further amended by revising subsection (b) of Code Section 20-2-84.2, relating
443 to state monitoring of flexibility contracts, as follows:
444 "(b) The Office of Student Achievement Department of Education shall monitor each local
445 school system's progress toward meeting its performance goals in its contract and shall the
446 notify the department State Board of Education if a local school system is not in
447 compliance with such performance goals. The department shall provide support and
448 guidance to school systems not meeting their yearly progress goals."

450 Said title is further amended in Code Section 20-14-41, relating to appropriate levels of
451 intervention for failing schools, master or management team, school improvement team,
452 annual reports, data revision, and hearing, by revising subsection (h) as follows:

**SECTION 2-3.** 

453 "(h)(1) The State Board of Education Chief Turnaround Officer shall prepare an annual
454 report detailing the schools that have received an unacceptable rating for one or more
455 consecutive years and the interventions applied to each such school pursuant to this Code
456 section Section 20-14-41.

457 (2) The State Board of Education Chief Turnaround Officer shall provide the annual
458 report no later than December 31 for the previous academic year, to the Governor, the
459 Lieutenant Governor, the Speaker of the House of Representatives, the chairpersons of
460 the House Committee on Education and the Senate Education and Youth Committee, and

the Education Turnaround Advisory Committee."

# 462

# SECTION 2-4.

463 Said title is further amended by revising Code Section 20-14-43, relating to the Chief464 Turnaround Officer, qualifications, and duties, as follows:

465 *"*20-14-43.

(a) There is created the position of Chief Turnaround Officer. The State Board of
Education Governor, after consulting with the State School Superintendent and the
Education Turnaround Advisory Council and, in his or her discretion, conducting a national
search, shall appoint the Chief Turnaround Officer who shall serve at the pleasure of the
state board Governor. The Chief Turnaround Officer shall be an employee of the
Department of Education but shall report directly to the state board in the school
improvement division and shall report to the State School Superintendent.

473 (b) The Chief Turnaround Officer shall have the following qualifications:

474 (1) Extensive personal experience in turning around low-performing schools, including
475 expertise in turnaround strategies, curriculum, instruction, and teacher and principal
476 effectiveness;

477 (2) Has held the position of at least principal or a higher administrative position in a
478 public school system for a minimum of five years with demonstrated skills in school
479 management, budget, finance, federal and state programs, funding sources, and talent
480 management; and

481 (3) Such additional education, experience, and other qualifications as determined by the

482 <u>Governor, in consultation with the State Board of Education and the State School</u>
 483 <u>Superintendent</u>.

484 (c) The duties of the Chief Turnaround Officer shall include, but are not limited to:

485 (1) Managing and overseeing a system of supports and assistance for the
 486 lowest-performing schools in this state identified as in the greatest need of assistance;

487 (2) Identifying resources, including the establishment of a resource list of evidence based
488 strategies and integrated student services, and consulting with regional educational
489 service agencies to determine specific expertise and resources available at each such
490 regional educational service agency directly relating to school turnaround;

491 (3) Annually establishing a list of third-party specialists, including auditors and 492 consultants, to assist schools and local school systems in conducting comprehensive 493 on-site evaluations of schools to determine the root causes of low performance and lack 494 of progress, to assist schools and local school systems in the implementation of intensive 495 school improvement plans, or to provide any of the necessary support services as 496 specified in the engagement letter or contract. Such list of third-party specialists shall be 497 established through a request for proposals process and approved by the State Board of 498 Education. Such request for proposals shall be designed with input from the Education 499 Turnaround Advisory Council;

(4) Coordinating with the school improvement division within the Department of
Education and coordinating and working with the State School Superintendent and the
Office of Student Achievement to identify all state resources and supports available to
the lowest-performing schools in the greatest need of assistance;

504 (5) Identifying turnaround coaches pursuant to Code Section 20-14-44 to serve as the
505 assigned state site liaison in the school improvement process;

506 (6) Building school level leadership capabilities, in cooperation with agencies and
507 organizations that have experience and capacity, and providing leadership development
508 opportunities for principals and other school level leaders in turnaround eligible schools
509 selected by the Chief Turnaround Officer; and

510 (7) Identifying best practices for school turnaround, including identifying those practices

that are not successful in improving student outcomes, and sharing such information with

512 local school systems and schools in this state.

(d) The Chief Turnaround Officer, the State School Superintendent, and the staff and all
divisions of the Department of Education shall work collaboratively and shall coordinate
as necessary to facilitate the implementation of this part. The Department of Education
shall establish the state plan pursuant to the federal Every Student Succeeds Act in a
manner that pursues and allows maximum flexibility to implement the provisions of this

518 part."

# 519

# **SECTION 2-5.**

520 Said title is further amended by revising Code Section 20-14-44, relating to turnaround 521 coaches and roles, as follows:

522 "20-14-44.

523 (a) The Chief Turnaround Officer<del>, after consulting</del> with the <u>recommendation of the</u> State

524 School Superintendent, shall recommend propose individuals experienced in turning 525 around schools that have similar needs and characteristics as those schools identified

526 pursuant to Code Section 20-14-45, to serve as turnaround coaches, subject to approval by

527 the state board.

528 (b) Turnaround coaches shall assist schools that are identified as in <u>having</u> the greatest

need of for assistance pursuant to Code Section 20-14-45 with ongoing assistance and input

and shall serve as contract managers to ensure conformance to contract terms. Turnaround

531 coaches shall be assigned to one or more schools which are under a contract amendment

or intervention contract pursuant to Code Section 20-14-45.

533 (c) Turnaround coaches may provide such other services and supports as determined by

534 the Chief Turnaround Officer."

535

# SECTION 2-6.

536 Said title is further amended by revising Code Section 20-14-45, relating to the definition of

turnaround eligible schools, identification, and role of local boards of education, as follows:"20-14-45.

(a) As used in this Code section, the term 'turnaround eligible schools' means the schools

540 that have performed in the lowest 5 percent of schools in this state identified in accordance

541 with the state-wide accountability system established in the state plan pursuant to the

- 542 federal Every Student Succeeds Act.
- 543 (b) The Chief Turnaround Officer, in conjunction with the <del>Department of Education</del> <u>State</u>
- 544 <u>School Superintendent</u> and the Office of Student Achievement, shall annually identify the

545 lowest-performing schools that are deemed to be in as having the greatest need of for 546 assistance based on a list of turnaround eligible schools prepared annually by the Office of 547 Student Achievement. If the Chief Turnaround Officer, after consulting with Department 548 of Education staff and the State School Superintendent, determines that the capacity and 549 resources available to the Chief Turnaround Officer and to the Department of Education 550 are insufficient to serve all schools on the turnaround eligible schools list, the Chief 551 Turnaround Officer may select a subset of such schools based on the following factors:

(1) Whether the school's rating has been improving or declining over the previous threeyears, based on the state-wide accountability system;

(2) Whether the contract for strategic waivers school systems or the charter for charter
systems adequately addresses the school's deficiencies;

(3) Whether the school is in a local school system with a recent accreditation report showing deficiencies in system level governance, school level leadership, system and school level resource utilization, or school level achievement, including the areas of reading and mathematics proficiencies;

(4) Whether the school is located in a local school system in which one-half or more of
the schools are on the turnaround eligible schools list for the fifth or more consecutive
year;

(5) Whether the school is in close proximity to a school that will be served pursuant to
paragraphs (1), (2), (3), or (4) of this subsection; and

565 (6) Any other factors deemed appropriate by the Chief Turnaround Officer.

566 (c) The Chief Turnaround Officer shall extend an opportunity to the local boards of 567 education for each school identified pursuant to subsection (b) of this Code section to amend the contract entered into pursuant to Code Section 20-2-83 for strategic waivers 568 569 school systems or to amend the charter, for charter systems. The amendment shall be for 570 the purposes of agreeing to receive assistance pursuant to this part for such identified 571 school or schools. For any such local board of education that is offered the opportunity to 572 amend its system contract or charter but that does not sign an amendment within 60 days 573 of being offered the amendment or that declines to sign an amendment, the State Board of 574 Education shall within 60 days either implement one or more of the interventions contained 575 in paragraph (6) of subsection (a) of Code Section 20-14-41 for such school or terminate 576 the system contract or charter as allowed by the terms of such contract or charter.

(d) For any local school system that is not a charter system or a strategic waivers school
system, the Chief Turnaround Officer shall extend an opportunity to the local board of
education for each school identified pursuant to subsection (b) of this Code section to enter
into an intervention contract for the purposes of agreeing to receive assistance pursuant to
Code Section 20-14-46 for such identified school or schools. For any such local board of

education that is offered the opportunity to enter into an intervention contract but that declines, the State Board of Education shall immediately implement one or more of the interventions contained in paragraph (6) of subsection (a) of Code Section 20-14-41 for such school.

(e) For any school on the turnaround eligible school list which is not selected as part of the 586 587 subset of schools to be assisted by the Chief Turnaround Officer due to insufficient 588 capacity and resources, the Department of Education, through its Education's school 589 improvement division, shall begin or continue focused supports and a pre-diagnostic 590 review utilizing all relevant data held at the state level as it relates to the local school 591 system and school, including financial audits, funding allotments, federal funds, state 592 assessment data, and the most recent local school system accreditation report regarding 593 system level governance and leadership, resource utilization, teaching and learning 594 effectiveness, and academic achievement."

595

#### **SECTION 2-7.**

Said title is further amended in Code Section 20-14-46, relating to on-site diagnostic review
by third-party specialist and development of intensive school improvement plan, by revising
subsection (d) as follows:

599 "(d) Based on the evaluation and recommendations and after public input from parents and 600 the community, the school shall develop an intensive school improvement plan, approved 601 by the Chief Turnaround Officer, that specifically addresses the academic insufficiencies 602 identified by the school's rating in the single state-wide accountability system. The local 603 board of education shall not be eligible for supplemental funding to support the 604 implementation of the plan unless such local board demonstrates financial need based on 605 its most current annual budget and the results of the most recent audit. The local board of 606 education shall coordinate the hiring and contract renewal process for personnel and the 607 allocation of school resources to support such plan. In developing the timelines in the 608 intensive school improvement plan, the school shall take into consideration the budget 609 cycles, employment contract deadlines, and other appropriate factors relating to the 610 planning process. The school, with the support of the local board of education, local school superintendent, and principal, shall implement the plan with ongoing input and assistance 611 612 from the Chief Turnaround Officer and performance monitoring by the turnaround coach 613 Department of Education's school improvement division."

614

#### **SECTION 2-8.**

615 Said title is further amended by revising Code Section 20-14-48, relating to individual 616 assessments of low performing students in turnaround eligible schools, as follows:

> S. B. 68 - 18 -

617 "20-14-48.

(a) The State Board of Education State School Superintendent shall ensure that all 618 619 necessary department resources and supports are made available for full implementation 620 of this part, including, but not limited to, the implementation of the intensive school 621 improvement plans established pursuant to Code Section 20-14-46 for schools for which 622 a local board of education has entered into a contract amendment or intervention contract 623 with the State Board of Education pursuant to Code Section 20-14-45. Further, the State 624 Board of Education State School Superintendent shall ensure that such schools receive 625 priority for the receipt of federal and state funds available to the Department of Education to the fullest extent possible under federal and state law, including, but not limited to, 626 627 federal school improvement grants and Title I funds. The State Board of Education State 628 School Superintendent shall also pursue maximum flexibility in applying for and expending federal funds, including, but not limited to, the consolidation of all federal, state, 629 630 and local funds in compliance with federal law. 631 (b) The Office of Student Achievement shall give priority to schools for which a local 632 board of education has entered into a contract amendment or intervention contract with the 633 State Board of Education pursuant to Code Section 20-14-45 when awarding grants 634 pursuant to subsection (b.1) of Code Section 20-14-26.1 or any other grants administered 635 by the office.

636 (c)(1) The Office of Student Achievement shall be authorized to provide for grants,
 637 subject to appropriations, to assist schools in local school systems under a contract
 638 amendment or intervention contract pursuant to Code Section 20-14-45 with
 639 demonstrated financial need in:

640 (A) Retaining the services of a third-party specialist to assist in the implementation of

641 an intensive school improvement plan developed pursuant to Code Section 20-14-46

- or to provide any other support services deemed necessary pursuant to such plan;
- 643 (B) Assessing low-performing students and obtaining specified supports for such

644 students as delineated in subsection (a) of Code Section 20-14-47; or

645 (C) Both subparagraph (A) and subparagraph (B) of this paragraph.

646 (2) A school under a contract amendment or intervention contract pursuant to Code
647 Section 20-14-45 with a demonstrated financial need may, upon consultation with the
648 turnaround coach for the school, request grant funds pursuant to this subsection. Upon
649 approval by the Chief Turnaround Officer, the grant request may be submitted to the
650 Office of Student Achievement. The award of any grant funds shall be at the discretion
651 of the Office of Student Achievement, including the amount of any such grant funds
652 awarded. The Office of Student Achievement shall prescribe criteria, policies, and

standards deemed necessary for the effective implementation of this subsection, including
 criteria for a local school system to demonstrate financial need."

655

SECTION 2-9.

656 Said title is further amended by revising Code Section 20-14-49, relating to failure to 657 progress after implementation of intensive school improvement plan and interventions, as 658 follows:

659 *"*20-14-49.

660 (a) If after three school years of implementing the intensive school improvement plan developed pursuant to Code Section 20-14-46, the school is not improving, as determined 661 by the Chief Turnaround Officer based on the terms of the amended contract, amended 662 663 charter, or the intervention contract and on other applicable factors, the Chief Turnaround 664 Officer shall require that one or more of the following interventions be implemented at the 665 school, unless the school is in substantial compliance with the implementation of the 666 intensive school improvement plan and has exhibited ongoing cooperation and 667 collaboration:

668 (1) Continued implementation of the intensive school improvement plan developed669 pursuant to Code Section 20-14-46;

(2) Removal of school personnel, which may include the principal and personnel whose
performance has been determined to be insufficient to produce student achievement
gains;

(3) Implementation of a state charter school or a special school, as defined in CodeSection 20-2-2062;

(4) Complete reconstitution of the school, removing all personnel, appointing a new
principal, and hiring all new staff. Existing staff may reapply for employment at the
newly reconstituted school but shall not be rehired if their performance regarding student
achievement has been negative for the past four years;

679 (5) Operation of the school by a private nonprofit third-party operator selected and680 contracted by the local board of education;

681 (6) Mandatory parental option to relocate the student to another public school in the local 682 school system that does not have an unacceptable rating, to be chosen by the parents of 683 the student from a list of available options provided by the local school system. The local 684 school system shall provide transportation for students in Title I schools in accordance 685 with the requirements of federal law. The local school system may provide transportation 686 for students in non-Title I schools. In any year in which the General Assembly does not 687 appropriate funds for the provision of transportation to non-Title I students, the parent or 688 guardian shall assume responsibility for the transportation of that student;

> S. B. 68 - 20 -

689 (7) Complete restructuring of the school's governance arrangement and internal690 organization of the school;

691 (8) Operation of the school by a successful school system and pursuant to funding692 criteria established by the State Board of Education; or

(9) Any other interventions or requirements deemed appropriate by the Chief Turnaround
Officer and the State Board of Education for the school and in accordance with the
amended contract, amended charter, or intervention contract, except that operation of the
school by a for profit entity shall be prohibited.

697 (b) Before the implementation of any interventions required by the Chief Turnaround 698 Officer pursuant to subsection (a) of this Code section for a school, the local board of 699 education may request an opportunity for a hearing before the State Board of Education to 700 show cause as to why an intervention or interventions imposed by the Chief Turnaround 701 Officer for a school should not be required or that alternative interventions would be more 702 appropriate. Such request shall be made no later than 30 days after notification by the 703 Chief Turnaround Officer of the intended interventions. The State Board of Education 704 shall take into consideration the substantial compliance of the school in the implementation 705 of the intensive school improvement plan and the ongoing cooperation and collaboration 706 exhibited by the school. The State Board of Education shall make a determination on any 707 such request no later than 60 days after receipt of such request. The determination of the 708 State Board of Education, with input from the State School Superintendent, shall be the 709 final decision."

710

#### **SECTION 2-10.**

711 Said title is further amended by revising Code Section 20-14-49.1, relating to the Education

712 Turnaround Advisory Council creation, composition, administration, and role, as follows:713 "20-14-49.1.

(a) There is created the Education Turnaround Advisory Council which shall report to the

715 State Board of Education State School Superintendent. The Education Turnaround

716 Advisory Council shall be composed of:

717 (1) The executive director of the Georgia School Boards Association or his or her718 designee;

(2) The executive director of the Georgia School Superintendents Association or his orher designee;

(3) The executive director of the Professional Association of Georgia Educators or hisor her designee;

(4) The executive director of the Georgia Association of Educators or his or herdesignee;

SB 68/AP

725	(5) The executive director of the Georgia Association of Educational Leaders or his or
726	her designee;
727	(6) The president of the Georgia Parent Teacher Association;
728	(7) The executive director of Educators First or his or her designee; and
729	(8) Education leaders representing local school superintendents, local boards of
730	education, teachers, business leaders, or other appropriate individuals with interest in
731	public education appointed as follows:
732	(A) Two education leaders appointed by the Lieutenant Governor; and
733	(B) Two education leaders appointed by the Speaker of the House of Representatives.
734	(b) The chairperson of the State Board of Education State School Superintendent shall
735	cause the council to be convened no later than 30 days after the last appointment is made
736	to the council. The council shall select a chairperson from among its membership.
737	(c) The Education Turnaround Advisory Council shall be authorized to:
738	(1) Submit to the State Board of Education Governor's office names of potential
739	candidates for the position of Chief Turnaround Officer and for turnaround coaches;
740	(2) Recommend school turnaround resources and potential turnaround experts to be
741	added to resource lists;
742	(3) Provide advisement on the development of state-wide assessment tools;
743	(4) Provide advisement to the State School Superintendent and Chief Turnaround
744	Officer, as necessary;
745	(5) Provide recommendations and input on the request for proposals process conducted
746	pursuant to paragraph (3) of subsection (c) of Code Section 20-14-43 to establish a list
747	of approved third-party specialists that may be retained to assist in the evaluation of
748	schools; and
749	(6) Perform such other duties as assigned by the State Board of Education State School
750	Superintendent.
751	(d) The Education Turnaround Advisory Council shall have no authority and shall only be
752	advisory in nature."
753	PART III
754	SECTION 3-1.
755	Said title is further amended by revising Code Section 20-2-989.7, relating to matters not
	subject to complaint, as follows:
757	"20-2-989.7.
758	(a)(1) Except as otherwise provided in paragraph (2) of this subsection, the The
759	performance ratings contained in personnel evaluations conducted pursuant to Code

Section 20-2-210, professional development plans, and job performance shall not be
subject to complaint under the provisions of this part; provided, however, <u>that</u> this shall
not apply to procedural deficiencies on the part of the local school system or charter
school in conducting an evaluation pursuant to Code Section 20-2-210.

764 (2) For teachers who have accepted a school year contract for the fourth or subsequent 765 consecutive school year, summative performance ratings of 'Unsatisfactory' or 766 'Ineffective' contained in personnel evaluations conducted pursuant to Code Section 20-2-210, procedural deficiencies on the part of the local school system or charter school 767 768 in conducting an evaluation pursuant to Code Section 20-2-210, and job performance 769 shall be subject to appeal pursuant to this paragraph. Local units of administration shall 770 establish an appeals policy that shall allow a teacher to appeal a summative performance 771 rating of 'Unsatisfactory' or 'Ineffective.' Such appeals policy shall include a method and 772 reasonable timelines for filing an appeal that minimize the burden on both parties, a 773 statement that a teacher shall not be the subject of any reprisal as a result of filing an 774 appeal pursuant to this paragraph, a provision that an appeal hearing may be conducted 775 by an independent third party or by an administrator in the system office on behalf of the 776 school official or local unit of administration, and a method to receive the decision of the 777 independent third party or system administrator. Should any reprisal occur, the teacher 778 may refer the matter to the Professional Standards Commission. Each local unit of 779 administration shall submit a copy of its appeals policy established pursuant to this 780 paragraph to the Department of Education no later than August 1, 2021, and any time 781 thereafter if material changes are made to such policy.

782 (3) The termination, nonrenewal, demotion, suspension, or reprimand of any employee,

as set forth in Code Section 20-2-940, and the revocation, suspension, or denial of

certificates of any employee, as set forth in Code Section 20-2-984.5, shall not be subject
to complaint under the provisions of this part.

(b) A certified employee who chooses to appeal under Code Section 20-2-1160 shall be

787 barred from pursuing the same complaint under this part."

788

# 789

# PART IV SECTION 4-1.

Said title is further amended by revising Code Section 20-2-58, relating to regular monthly
meetings of local boards, adjournment, temporary presiding officer, and notice of date, as
follows:

794 (a) It shall be the duty of each local board of education to hold a regular meeting during 795 each calendar month for the transaction of business pertaining to the public schools. Any 796 such meeting may be adjourned from time to time, and, in the absence of the president or 797 secretary, the members of the local board may appoint one of their own number to serve 798 temporarily. The local board shall annually determine the date of its meeting and shall 799 publish it either in the official county organ or, at the option of the local board of education, 800 in a newspaper having a general circulation in said county at least equal to that of the 801 official county organ for two consecutive weeks following the setting of the date; provided, 802 however, that the date shall not be changed more often than once in 12 months and, if 803 changed, the new date shall also be published as provided in this Code section. 804 (b) Each local board of education shall provide a public comment period during every 805 regular monthly meeting. Such public comment period shall be included on the agenda 806 required to be made available and posted prior to the meeting pursuant to paragraph (1) of 807 subsection (e) of Code Section 50-14-1. A local board of education shall not require notice 808 by an individual more than 24 hours prior to the meeting as a condition of addressing the 809 local board during such public comment period. The chairperson of the local board of 810 education shall have the discretion to limit the length of time for individual comments and 811 the number of individuals speaking for or against a specific issue."

- 812 PART V
- 813 SECTION 5-1.

814 This Act shall become effective on July 1, 2021.

815 SECTION 5-2.

816 All laws and parts of laws in conflict with this Act are repealed.

"20-2-58.

793