House Bill 1077 (AS PASSED HOUSE AND SENATE)

By: Representatives Quick of the 117th, Williams of the 119th, and Frye of the 118th

A BILL TO BE ENTITLED AN ACT

- 1 To amend an Act creating the Downtown Athens Development Authority, approved March
- 2 23, 1977 (Ga. L. 1977, p. 3533), as amended, which authority was created pursuant to an
- 3 amendment to the Constitution as contained in Ga. L. 1975, p. 1698, and amended by Ga. L.
- 4 1976, p. 1912; to provide for the powers, duties, and responsibilities of said authority; to
- 5 provide for the appointment of members of said authority and their terms of office; to define
- 6 and create the Downtown Athens Area; to authorize the authority to issue revenue bonds or
- 7 revenue certificates, or both; to authorize the authority to exercise the power of eminent
- 8 domain; to provide for the levy and collection of taxes in the Downtown Athens Area; to
- 9 exempt residence, church, and school property from such tax levies; to provide for other
- matters relative to the foregoing; to provide an effective date; to repeal conflicting laws; and
- 11 for other purposes.

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BE IT ENACTED BY THE GENERAL ASSEMBLY OF GEORGIA:

13 **SECTION 1.**

14 Pursuant to an amendment to the Constitution authorizing the creation of a public corporation

15 to be known as the Downtown Athens Development Authority, having been ratified by the

electors at the general election in November, 1976, there was created in and for the City of

17 Athens, Clarke County, Georgia, a public corporation to be known as the Downtown Athens

18 Development Authority, and the City of Athens having been merged into the Unified

19 Government of Athens-Clarke County, to be composed of seven members, two of whom

estate located in the Downtown Athens Area as hereinafter defined and who are active

shall be owners of an interest of at least a life estate or greater interest in commercial real

members of the Athens Downtown Council so long as such Council exists, and two of whom

23 shall be operating businesses in the Downtown Athens Area as hereinafter defined and who

are active members of the Athens Downtown Council so long as such Council exists. These

four members shall be appointed by the Mayor and Commission of the Unified Government

of Athens-Clarke County. One member shall be the Mayor of the Unified Government of

27 Athens-Clarke County by virtue of his or her office, one member shall be a member of the Commission of Athens-Clarke County, Georgia, appointed by the Mayor, and one member 28 29 shall be the Chairperson or other designee of the Board of Directors of the Athens Area 30 Chamber of Commerce, or its successor, by virtue of his or her office. The Mayor of the Unified Government of Athens-Clarke County, the member of the Commission of 31 32 Athens-Clarke County, and the Chairperson of the Athens Area Chamber of Commerce shall 33 serve for the term of their offices. One of the Downtown Athens Area property owners and one of the merchants shall be appointed for a period of one year and one of each shall be 34 35 appointed for a period of two years, and thereafter the terms of office for all of said Downtown Athens Area property owners and merchants shall be two years. All appointed 36 members shall hold office until their successors are appointed and qualified. 37

38 SECTION 2.

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The Downtown Athens Area shall consist of that area in Athens-Clarke County, Georgia, described as follows:

Beginning at the intersection of Dougherty Street and Pulaski Street; running thence east on Dougherty Street to College Avenue; running thence north on College Avenue to Hoyt Street; running thence east on Hoyt Street to The Central of Georgia Railroad; running thence south on The Central of Georgia Railroad to Strong Street; running thence east on Strong Street to Foundry Street; running thence south on Foundry Street to Oconee Street; running thence southeast on Oconee Street to The Central of Georgia Railroad; running thence southwest on the Central of Georgia Railroad 150 feet; running thence northwest on a line of 150 feet southwest of and parallel to the southwesterly right of way line of Oconee Street to the intersection of South Thomas Street and South Street; running thence west on South Street to South Jackson Street; running thence north on South Jackson Street to East Broad Street; running thence west on East Broad Street to Lumpkin Street; running thence south on Lumpkin Street to Wray Street; running thence west on Wray Street to South Hull Street; running thence north on South Hull Street to a point 200 feet south of the southerly right of way line of West Broad Street; running thence west, on a line 200 feet south of and parallel to the southerly right of way line of West Broad Street, to the westerly property line of Dr. B. T. Beasley and the City of Athens, said line being located 181 feet east of the easterly right of way line of Florida Avenue, measured perpendicular from Florida Avenue; running thence north on said property line to West Broad Street; running thence west on West Broad Street to Newton Street; thence south to Newton Street to the southerly line of the Ramada Inn property; thence westerly along said property line and continuing westerly in the same direction to the easterly side of Finley Street;

thence northerly along Finley Street to Reese Street; thence easterly along Reese Street to Pulaski Street; thence northerly along Pulaski Street to the intersection of Pulaski and Dougherty Streets, the beginning point.

SECTION 3.

The Downtown Athens Development Authority shall be a body corporate and politic, having the power to sue and be sued in its own name, to contract, to acquire, own, hold, lease, sell, and convey real and personal property, tangible and intangible; to borrow money; to pledge and convey property as security therefor, and to do all things necessary to the accomplishment of its purposes; and to accept gifts or grants.

72 SECTION 4.

The purpose of said authority shall be the redevelopment of the Downtown Athens Area, and said authority shall have the power to employ engineers and planners, and other agents and professional services, as it may deem necessary; to contract for the construction, remodeling, and altering of buildings; and to contract with the Unified Government of Athens-Clarke County, Georgia, and others for the construction, reconstruction, altering, changing, and closing of streets, sidewalks, passageways, and alleys.

79 SECTION 5.

The Downtown Athens Area, as now or hereafter defined, shall constitute a special tax district. The Downtown Athens Development Authority shall have the power to submit for approval to the Unified Government of Athens-Clarke County, Georgia, a proposed millage rate to be collected based on values of real property in the Downtown Athens Area as herein or hereafter defined, fixed from time to time by the tax digest of Athens-Clarke County, such millage rate not to exceed one mill, for the operation of the authority. Upon approval by the Mayor and a two-thirds' vote of the Commission of the Unified Government of Athens-Clarke County, Georgia, such taxes shall be levied and collected by the Clarke County Tax Commissioner in the same manner as other ad valorem taxes are levied and collected but shall be kept in a special fund or funds restricted to the uses for which such taxes were levied and collected.

91 SECTION 6.

92 The authority shall have the power:

(1) To buy, acquire, construct, develop, rehabilitate, improve, own, operate, maintain, sell, lease, and mortgage land, buildings, parking facilities, malls, arcades, roadways, street lights, sidewalks, and property of all kinds and character, including, but not limited

to machinery, apparatus, equipment, and utilities useful or desirable in connection therewith, within the Downtown Athens Area which promote the economic improvement

- and development or redevelopment of the Downtown Athens Area;
- 99 (2) To receive and administer gifts, grants, and donations and to administer trusts and to enter into trust indentures;
- 101 (3) To grant, loan, sell, and lease any of its funds and property to private persons and
- 102 corporations agreeing to operate, expand, acquire, construct, develop, rehabilitate,
- improve, own, and maintain any commercial or business enterprise or establishment or
- any dwelling accommodations, cooperative apartments, and condominiums within the
- Downtown Athens Area, which in the judgment of the governing body of the authority
- will be of benefit to the economic improvement and development or redevelopment of
- said area;
- 108 (4) To borrow money and issue notes, obligations, and revenue bonds therefor and to
- sell, convey, mortgage, pledge, and assign proceeds of tax levied within the Downtown
- Athens Area, and any and all of its funds, revenues, property, and income as security for
- the payment thereof and interest thereon and to secure the repayment of any such money
- so borrowed by the terms of the resolution authorizing such financing and to enter into
- a trust indenture relative thereto;
- 114 (5) To appoint and employ officers, agents, and employees and to provide for their
- 115 compensation in order to effectuate the purposes of this Act;
- 116 (6) To encourage and promote the economic improvement, development, redevelopment,
- and rehabilitation of the Downtown Athens Area and to make long-range plans therefor
- in cooperation with the Unified Government of Athens-Clarke County, Georgia;
- 119 (7) To accumulate its funds from such tax levy herein authorized from year to year and
- to invest and reinvest such funds;
- 121 (8) To designate any of its officers to sign and act for the authority pertaining to the
- rights, powers, and privileges herein conferred;
- 123 (9) To do any and all acts and things necessary, convenient, or desirable to accomplish
- the purpose of this Act and the rights, powers, and privileges herein conferred;
- 125 (10) To contract with the Unified Government of Athens-Clarke County, Georgia, for
- the collection of any taxes levied pursuant to this Act;
- 127 (11) To adopt such bylaws governing the conduct of the affairs of the authority and to
- elect such officers as the authority shall deem necessary;
- 129 (12) To exercise all of the powers vested in the authority by Article IX, Section V,
- Paragraphs I, IV, and V of the Constitution of the State of Georgia and Chapter 42 of
- Title 36 of the Official Code of Georgia Annotated and all other necessary and ancillary

powers necessary to carry out the provisions of said legislation as it pertains to the

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133 Downtown Athens Development Authority; 134 (13) The revenue bonds or other obligations herein authorized to be issued shall not be deemed to constitute a debt of the Unified Government of Athens-Clarke County, 135 Georgia, within the meaning of Article IX, Section VII, Paragraph I of the Constitution, 136 nor a pledge of the faith and credit of the Unified Government of Athens-Clarke County, 137 Georgia, nor shall the Unified Government of Athens-Clarke County, Georgia, be subject 138 to any pecuniary liability thereon. The revenue bonds shall not be payable from, nor a 139 charge upon, funds of the Unified Government of Athens-Clarke County, Georgia. If 140 given as security for bonds or other obligations, any bondholder or lender shall have the 141 right to compel the authority and the Unified Government of Athens-Clarke County, 142 Georgia to levy the special tax herein provided for within the limit herein prescribed to 143 pay the bonds or other obligations and interest thereon; and 144 (14) The authority is hereby authorized to issue revenue bonds or other obligations from 145 time to time to carry out the purposes of this Act. Revenue bonds or other obligations so 146 issued shall be paid solely from the revenues pledged to the payment thereof, which 147 revenues may include any funds derived from the special tax levy provided hereunder. 148 149 Such revenue bonds or obligations shall be authorized by resolution of the governing 150 body of the authority, which may be adopted at a regular or special meeting by a majority vote of the members of said governing body. The governing body of the authority in 151 152 determining the cost of any undertaking for which revenue bonds or obligations are to be 153 issued may include all costs relative to the issuance thereof, and without intending to limit such costs, may include architectural, engineering, inspection, fiscal agents', and 154 legal expenses estimated to accrue from the date of any such bonds through the period 155 156 of construction and for six months after such construction, and such bonds or other 157 obligations shall bear such date or dates, mature at such time or times, not exceeding 40 years from their respective dates, bear interest at such rate or rates, and may be in such 158 denominations and may carry such registration privileges and be subject to redemption 159 and may contain such terms, covenants, assignments, and conditions as the resolution 160 authorizing the issuance of such bonds may provide. The authority is created for 161 nonprofit and public purposes, and it is hereby found, determined, and declared that the 162 creation of the authority and the carrying out of its corporate purposes is in all respects 163 for the benefit of the people of the State of Georgia, that the authority is an institution of 164 purely public charity, and will be performing an essential governmental function in the 165 exercise of the power conferred upon it by this Act, and for such reasons, the State of 166 Georgia covenants from time to time with the holders of the bonds and other obligations 167 issued hereunder that the authority shall be required to pay no taxes or assessments 168

imposed by the State of Georgia or any of its counties, municipal corporations, political subdivisions, or taxing districts upon any property acquired by the authority or under its jurisdiction, control, possession, or supervision or leased by it to others, or upon its activities in the operation or maintenance of any such property or on any income derived by the authority in the form of fees, recording fees, rentals, charges, purchase price, installments, or otherwise, and that the bonds and other obligations of the authority, their transfer, and the income therefrom shall at all times be exempt from taxation within the State of Georgia. The terms, conditions, covenants, and provisions contained in any such resolution authorizing the issuance of such bonds and other obligations shall bind said governing body then in office and its successors thereof, including any covenant to levy taxes within the limits herein prescribed for the purpose of providing such funds as may be necessary to pay the principal and interest on any such issue or issues of said bonds and other obligations and to create and maintain a reserve for that purpose. Bonds issued by said authority shall be validated in the Superior Court of Clarke County in the same manner as revenue bonds of municipalities are validated as provided under the Revenue Bond Law (O.C.G.A. Section 36-82-60, et seq.) (Ga. L. 1937, p. 761) as amended. There shall be no limitation upon the amount of revenue bonds or other obligations which the authority may issue.

187 **SECTION 7.**

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No taxes shall be levied for the authority for any purpose against property occupied by the owner exclusively as a residence or property used exclusively for church and educational purposes.

191 **SECTION 8.**

The authority shall have the right and power of eminent domain for the purpose of acquiring property for public use in the carrying out of its aims and objectives; provided, however, that no such power shall be exercised as to any specific property until a resolution has been adopted by the Mayor and a two-thirds' vote of the Unified Government of Athens-Clarke County, Georgia, approving the condemnation of such property.

197 **SECTION 9.**

The power to tax and to issue bonds or revenue certificates shall require the approval of the Mayor and a two-thirds' vote of the Unified Government of Athens-Clarke County, Georgia, as a condition precedent thereto, and with regard to any tax levy recommended to pay any indebtedness evidenced by bonds or revenue certificates issued by the authority, the approval of the levy shall be mandatory to the extent that the proceeds therefrom are necessary for the

payment of current principal and interest requirements and the maintenance of sinking fund
 requirements therefor.

| 205 | SECTION 10. |
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| ZUD | 5EC.110N 10. |

This Act shall become effective upon its approval by the Governor or upon its becoming law without such approval; provided, however, that the tax levies provided for herein shall be effective beginning January 1, 2015.

209 **SECTION 11.**

210 All laws and parts of laws in conflict with this Act are hereby repealed.